



















## TABLE OF CONTENTS

FOREWORD

## 9

TECHNICAL TERMS AND DEFINITIONS

## 13

2 - CALCULATION OF ASSUMPTIONS BY POPULATION CATEGORIES
2.1 POPULATION OF RESIDENT MALDIVIANS IN ADMINISTRATIVE ISLANDS

## 47

3.4 RESIDENT MALDIVIAN POPULATION

2.4 IDENTIFIED DATA GAPS THAT NEEDS TO BE ADDRESSED 2.5 PLANS TO UPDATE THE POPULATION PROJECTIONS.

## 40

PART B: MALDIVES
POPULATION PROJECTION
ANALYSIS
3.1 INTRODUCTION
3.2 RESIDENT POPULATION

## 51

## PART C: POLICY IMPLICATIONS

 AND THE WAY FORWARD4.1 INTRODUCTION
4.2 KEY RESULTS OF THE POPULATION PROJECTIONS 2014-2054

ACKNOWLEDGEMENTS

## 11

PART A: MALDIVES POPULATION PROJECTIONS METHODOLOGY AND ASSUMPTIONS
1 - PROJECTION METHODOLOGY

## 25

2.3 ADDING UP THE SUB-NATIONAL PROJECTIONS


## PREFACE

Population projections serve as a valuable evidence base for incorporating population and development issues into national planning strategies, in a comprehensive and holistic manner, support the formulation of targeted policies focused on different segments of the population. Furthermore, it is critical for monitoring the progress achieved and to work towards reducing the gaps faced by different population groups to reduce inequalities and attain sustainable development. In order to fulfil our pledge of the 2030 agenda to leave no one behind, we need demographic data on specific age groups in the population such as children, youth, working age persons and older persons.

These population projections provide data on the resident population, disaggregated by age, sex, locality and migratory status of the resident population covering a 40year period spanning from 2014 to 2054. It is produced by 5 -year age groups and sex at the level of Republic, Male' and the 20 Atolls separately. These projections are based on the 2014 Population and Housing Census of Maldives and assumptions on the future changes. Available administrative data and information on ongoing and planned development projects likely to have huge impacts on population composition, growth and distribution was factored in during the exercise. Extensive consultations were held with relevant stakeholders during the process. This paper provides a detailed overview of the methodology used, assumptions made and their underlying rationale and an analysis of the results. Similarly, some policy recommendations are also proposed.

The analysis of these projection draws out some salient features of socio-economic indicators. The projection shows that the fertility, mortality level in the country decreases giving a slow population growth overtime. By 2054, the country has a resident population close to one million ( 974,359 people) with 68 percent of the Resident Maldivian consisting of working age population.

The population dynamics of the country undergoes remarkable changes in future with a decreasing child population and with an ageing population. The composition of population between Male' and Atolls changes with more than 64 percent of the Resident Population being concentrated in Male'. These are crucial changes that provide an assessment of the Maldives population in future.

In order to ensure that these projections reflect the reality as time goes by it is necessary to update and improve these projections on a more frequent basis. While preparing these projection, critical data gaps regarding availability of administrative data, its coverage and quality were taken into account. Data on number of locals and foreigners residing in administrative islands, resorts and industrial islands will be needed to update the underlying assumptions.

Considering that the population projections will depend on the reality of the underlying assumptions, and the planned updates of these projections on regular basis government will pay special attention while addressing the data gaps. A high priority is accorded by the current government to improve the statistics and data related to generate the SDG indicators.

Currently the National Bureau of Statistics is working on producing island level population projections for the period 2014-2054. Considering the geography of the Maldives, Island level population data is of critical importance to support local level planning and in addressing key population issues.

Population data at the level of Male' the capital and the Atolls for successive years, over a relatively long period of time constitute a valuable tool for policy making, program planning and service delivery provision, as well as to guide public and private investments. Population projections are an important contribution to strengthen the knowledge base for reviewing the effectiveness of existing policies to address population issues and better target and monitor the achievement of the goals set for the future. It is extremely important to utilize this information for the effective implementation of population consolidation policies, and other relevant socio-economic policies across all the relevant agencies of the Government.

I extend my appreciation to Professor John F. May for his invaluable time and guidance given to National Bureau of Statistics to complete this huge task. I also thank Mr. Andreas Demmke for his initial conceptual work on these projections. Special appreciation goes to UNFPA for providing financial and technical assistance for this projections process and for their continued support in population related activities in the country. The policy guidance, technical support and information provided by other government agencies and stakeholders to this process is duly noted and valued.

Finally, I offer my sincere gratitude and appreciation to the staff of National Bureau of Statistics for their dedication and successful completion of these population projections analysis and for preparing this publication.


Aishath Shahuda
Chief Statistician, National Bureau of Statistics, Ministry of Finance and Treasury


## FOREWORD

Advocating for using population data for national development processes has been always at the heart of the mandate of the United Nations Population Fund (UNFPA). When UNFPA was created in 1969, there was a common understanding that the world's population growth could threaten security, food supply, environment and development itself.

By the time of the International Conference on Population and Development (ICPD) in Cairo in 1994, the focus of population discussion shifted from a population control approach to a more holistic sustainable development approach. This led to the world to reaffirm the importance of fulfilling potential of young people, improving reproductive health outcomes, promoting gender equality and addressing migration issues towards our common future.

In today's world there is no arguing the relevance of population projections to plan for socio-economic development. According to the World Population Prospects 2017, the world is home to nearly 7.6 billion people. The world population is estimated to be 8.6 billion by 2030, 9.8 billion by 2050 and 11.2 billion by 2100 .

As this report reveals, the scenario is no different in the Maldives where fertility and mortality rates are decreasing and at the same time population is ageing. By 2054 the population of this island nation will reach nearly 1 million $(974,359)$, which is twice as much as today's total population (437,535). Furthermore, it is estimated that by 2054 more than 64 percent of the Maldivians will be living in the Greater Male' Area, where youth is already struggling with crowded spaces and to find affordable housing.

Population projections do matter because as we understand the demographic dynamics in the coming decades, policy measures and actions can be taken to ensure that the future generations will enjoy health care, education, employment opportunities and other social services. The projection can also help plan better for more sustainable consumption and natural resource management. All of these are in line with the Sustainable Development Goals (SDGs), and our efforts to leave no one behind.

UNFPA is working closely with the government of the Republic of the Maldives to help improve well-being of young people including their sexual and reproductive health; develop and implement gender equitable policies; maximize the potential of its demographic dividend; and manage internal and international migration.

I would like to express my gratitude towards the National Bureau of Statistics to be our key partner to bring forward critical population data and analysis for Maldives development. Special thanks also goes to our consultants Mr. Andreas Demmke and Professor John F. May, without whose tireless efforts to guide the population projection this publication would not have been possible.


Ritsu Nacken
UNFPA Country Director, Maldives


## ACKNOWLEDGEMENTS

The National Bureau of Statistics provides population projections based on the most recent census. An appropriate process is required to produce population trends, estimates and projections of population size and structure by age and sex. Likewise, policy decisions from respective stakeholders were crucial to understand trends and preparing estimates. Thus, this population projections paper is based on 2014 census and it covers a 40-year period.

We extend our thanks and appreciation to the United Nations Population Fund (UNFPA) for their continuous support. We also would like to extent our heartfelt appreciation to Mr. Andreas Demmke for his initial conceptual work on this population projection. This was followed by the contribution given by Professor John F. May in the execution, analysis and leading the discussion concerning policy implications of the population projections. Hence, our sincere gratitude goes to Professor John F. May for his contribution and dedication while, formulating the assumptions and for bringing his expertise in projection processes.

On this note, we would like to express our appreciation to all staff working at the Demographic and Social Statistics Division at National Bureau of Statistics (NBS), who has tirelessly given their time in completing the task. The hard work and contributions from the staff of Demographic and Social Statistics Division is acknowledged as follows:

| Assumptions and methodology- | Ms. Fathimath Riyaza <br> Ms. Ikrisha Abdul Wahid <br> Ms. Hudha Haleem <br> Ms. Mariyam Mirfath |
| :--- | :--- |
| DemProj execution and generation of tables- | Ms. Ikrisha Abdul Wahid <br> Ms. Hudha Haleem <br> Ms. Fathimath Shazna |
| Validation and rechecks- | Ms. Hudha Haleem <br> Ms. Ikrisha Abdul Wahid |
| Projection analysis and report- | Ms. Fathimath Riyaza |
| Overall guidance and technical advice- | Ms. Aishath Shahuda |



## EXECUTIVE SUMMARY

Population projections estimate the future size and composition of the population based on the assumptions with regard to fertility, mortality and migration. Both the size and composition of the population provides invaluable information in terms of assessing future trends on labour, education and socio-economic characteristics of the population.

The population projection was developed based on Maldives Population and Housing Census conducted in 2014. Based on the levels and trends of the components of population change, projection assumptions were made differently for Resident Maldivians and Foreigners. In the case of Maldivians, the projections assumed that fertility rate will decline from 2.45 children per woman to 1.9 children per woman. The life expectancy at birth is expected to increase from 73 years to 83 years for male and from 74 years to 83 years for female. The sex ratio at birth of 108 is expected to decrease throughout the projection period to a level of 105 boys for each 100 girls. As for internal migration, the net migration to urban areas is assumed to take place at a constant rate of 2,200 migrants annually. In case of international migration, it is assumed that for period 2014-2020, the Resident Foreign Population to grow at a rate of 10 percent per year. Thereafter, the growth rate is expected to slow down to 2.5 percent per year between 2021 and 2054. These different annual rates of growth take into account the ongoing and planned major infrastructure projects and expected migrant labour. Part A of this paper provides the methodology and assumptions used in producing the projections.

This report presents in detail, in Part B, the main results of the projections and introduces important policy implications. The Maldives population is expected to reach one million $(974,359)$ by 2054.This includes 78 percent of Maldivians and 22 percent of Foreigners.

The Resident Population growth rate slows down over the projection period, from 4 percent to 1.52 percent by 2054 . The Resident Population consist of a huge working age population throughout the projection period mainly due to the bulk of foreign population of working ages residing in the country for employment purposes. These migrant workers are assumed to be of temporary nature.

The Resident Maldivian Population ages steadily and substantially over the projection period. With a current growth rate of 1.65 percent and due to low fertility, the growth rate is expected to reach 0.90 percent by 2050 .

The child population currently accounts for 28 percent and reduces to 18 percent by the end of the projection period. The working age population remained within the same proportion of 68 percent throughout the projection period.

The elderly population increased, leading to onset of population ageing in the country towards the end of the projection period. The ageing index (persons $65+$ divided by persons aged $0-14$ multiplied by 100 ) increased from 17 elderly persons to every 100 children in 2014 to 75 elderly persons to every 100 children by 2050 . This was supplemented by the increase in median age from 17 to 37 years old showing that the population is said to be 'ageing'.

The most striking transformation expected over the projection period is the shift in the population between Male' and the Atolls. The Census 2014 showed that the majority of the population was living in the Atolls and 38 percent residing in Male'. Due to constant internal migration which takes place mostly in Male' and the low fertility rate, this trend changes and by 2054, with more than 64 percent of the Resident Maldivian is expected to live in Male'.

Such changes in population dynamics will bring demographic, social and economic changes, which calls for a shift on the current policy measures. This paper ends with a highlight on the policy implication of the population projections and provides specific policy recommendations.



## TECHNICAL TERMS AND DEFINITIONS

## Locality

Resident Population

Resident Maldivian Population

Resident Foreign Population

Administrative Islands

Non-Administrative Islands

Greater Male' Area

Population Projection

Cohort- component projection method

Sex Ratio at Birth (SRB)

Life Expectancy (LE)

## Definitions

Population who have lived or intends to reside in Maldives for 1 year or more. This includes Resident Maldivian Population and Resident Foreign Population.

Maldivian who have lived or intends to reside in Maldives for 1 year or more.

Foreigners who have lived or intends to reside in Maldives for 1 year or more.

The Administrative Islands in the 20 Administrative Atolls. Male' is an Administrative Island.

Non-Administrative Islands include tourist resorts, industrial islands, and islands used for other purposes.

Male' (Henveiru, Galolhu, Machangoalhi, Maafannu, VilliMale' and Hulhumale'), with Thilafushi, Gulheefalhu, and Hulhule'.

Estimates of total size and/or composition of a population in the future.

This procedure simulates population changes as a result of changes in the component of growth: fertility, mortality, and migration. The cohort- component method of projecting a population follows each cohort of people of the same age and sex throughout their life according to these components of growth.

Number of boys born per 100 girls born in the population (boys divided by girls x 100).

## Locality

Total Fertility Rate (TFR)

Annual Growth Rate

Child population
Working Age Group
Elderly population
Demographic transition / Demographic shift

Work Force

Population Ageing

Median Age

Ageing Index

Demographic
Dependency Ratio

## Definitions

Population Pyramid A population pyramid is a graphical display of a population's age and sex composition. Horizontal bars present the numbers or proportions of males and females in each age group. Females are displayed on the right. A population pyramid shows the population by single years of age or five-year age groups.

Children between 0-14 years.
Population between the age 15-64 years.
Population 65+ years.
The transition or demographic shift from high crude birth and death rates to low crude birth and death rates as a country develops.

Defined as working age group.
A process in which the proportions of adults and elderly increase in a population, while the proportions of children and adolescents decrease. This process results in a rise in the median age of the population. Ageing occurs when fertility rates decline while life expectancy remains constant or improves at the older ages.

Median age is the age that divides a population into two numerically equal groups - that is, half the people are younger than this age and half are older. It is a single index that summarizes the age distribution of a population.

The ageing index is calculated as the number of persons 60 years old and over per hundred persons under age 15 .

The demographic dependency ratio is a measure showing the number of dependents, aged 0-14 years and over the age of 65 , to the working age group 15 to 64 years.

## Locality

Child Dependency Ratio

Old age Dependency Ratio

Migrant

Method of Balancing Equation

First Demographic
Dividend

Demographic Transition

Potential Support Ratio

## Definitions

The child dependency ratio is the ratio of the population aged 0-14 to the population aged $15-64$, presented as the number of dependents per 100 persons of working age (15-64).

The old-age-dependency ratio is the ratio of the number of elderly people at an age when they are generally economically inactive (i.e. aged 65 and over), compared to the number of people of working age (i.e. 15-64 years old).

The term migrant as any person who is moving or has moved across an international border or within a State away from his/her place of birth.

A basic demographic formula used to estimate total population change between two points in time or to estimate any unknown component of population change, provided that the other components are known. The balancing equation includes all components of population change: births, immigration, emigration, in-migration, and out-migration.

Demographic dividend occurs when the proportion of working people in the total population is high because this indicates that more people have the potential to be productive and contribute to economic growth.

The historical shift of birth and death rates from high to low levels in a population. The decline of mortality usually precedes the decline in fertility, thus resulting in rapid population growth during the transition period.

The potential support ratio (PSR) is the number of people age 15-64 per one older person aged 65 or older. This ratio describes the burden placed on the working population (unemployment and children are not considered in this measure) by the non-working elderly population.

Key Indicators

Key indicators from Maldives Population Projection

| Indicators |  | Year |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  | 2014 | 2020 | 2030 | 2040 | 2050 | 2054 |
| Projection Indicators |  |  |  |  |  |  |  |
| Resident Population |  |  |  |  |  |  |  |
| Total Population | Resident Population | 437,535 | 557,426 | 665,256 | 784,780 | 916,951 | 974,359 |
|  | Resident Maldivian | 339,761 | 379,270 | 438,245 | 491,051 | 539,795 | 557,537 |
|  | Resident Foreigners | 97,774 | 178,156 | 227,011 | 293,729 | 377,156 | 416,822 |
| Annual Growth Rate | Resident Population | - | 4.0 | 1.8 | 1.7 | 1.6 | 1.5 |
|  | Resident Maldivian | 1.5 | 1.8 | 1.4 | 1.1 | 0.9 | 0.8 |
|  | Resident Foreigners | 10.0 | 10.0 | 2.4 | 2.6 | 2.5 | 2.5 |
| Share of Resident Population between Maldivian and Foreigner | Resident Maldivian | 78 | 68 | 66 | 63 | 59 | 57 |
|  | Resident Foreigners | 22 | 32 | 34 | 37 | 41 | 43 |
| Resident Population by broad Age Group | Child Population (0-14) | 95,342 | 109,939 | 111,154 | 104,155 | 105,413 | 105,305 |
|  | Working Age Population (15-64) | 325,586 | 428,890 | 521,782 | 631,501 | 736,134 | 779,108 |
|  | Elderly Population (65+) | 16,607 | 18,597 | 32,320 | 49,124 | 75,404 | 89,945 |
| Resident Population by broad Age Group (\%) | Child Population (0-14) | 22 | 20 | 17 | 13 | 11 | 11 |
|  | Working Age Population (15-64) | 74 | 77 | 78 | 80 | 80 | 80 |
|  | Elderly Population (65+) | 4 | 3 | 5 | 6 | 8 | 9 |
| Resident Population | Republic | 437,535 | 557,426 | 667,304 | 784,780 | 916,951 | 974,359 |
|  | Male' | 167,507 | 227,486 | 300,142 | 379,737 | 472,627 | 514,159 |
|  | Atolls (Administrative Islands) | 220,180 | 248,017 | 261,764 | 269,443 | 269,863 | 267,238 |
|  | Atolls (Non-Administrative Islands) | 49,848 | 81,924 | 105,398 | 135,600 | 174,460 | 192,962 |
| Resident Foreigners |  |  |  |  |  |  |  |
| Resident Foreign Population | Republic | 97,774 | 178,156 | 228,757 | 293,729 | 377,156 | 416,822 |
|  | Male' | 37,042 | 67,496 | 86,666 | 111,282 | 142,888 | 157,916 |
|  | Atolls (Administrative Islands) | 24,515 | 44,669 | 57,356 | 73,646 | 94,563 | 104,509 |
|  | Atolls (Non-Administrative Islands) | 36,217 | 65,992 | 84,735 | 108,802 | 139,704 | 143,241 |
| Resident Foreigners by broad Age Group | Child Population (0-14) | 1,545 | 2,815 | 3,615 | 4,642 | 5,960 | 6,587 |
|  | Working Age Population (15-64) | 95,999 | 174,921 | 224,603 | 288,396 | 370,307 | 409,253 |
|  | Elderly Population (65+) | 230 | 420 | 539 | 692 | 889 | 982 |
| Resident Maldivian |  |  |  |  |  |  |  |
| Resident Maldivian Population | Republic | 339,761 | 379,270 | 438,547 | 491,051 | 539,795 | 557,537 |
|  | Male' | 130,465 | 159,990 | 213,476 | 268,455 | 329,739 | 356,243 |
|  | Atolls (Administrative Islands) | 195,665 | 203,348 | 204,408 | 195,797 | 175,300 | 162,729 |
|  | Atolls (Non-Administrative Islands) | 13,631 | 15,932 | 20,663 | 26,799 | 34,756 | 38,565 |
| Share of Resident Maldivian between Male' and | Male' | 38 | 42 | 49 | 55 | 61 | 64 |
| Atolls | Atolls | 62 | 58 | 51 | 45 | 39 | 36 |
| Resident Maldivian by broad Age Group | Child Population (0-14) | 93,797 | 107,123 | 107,541 | 99,513 | 99,453 | 98,719 |
|  | Working Age Population (15-64) | 229,587 | 253,969 | 299,224 | 343,105 | 365,826 | 369,855 |
|  | Elderly Population (65+) | 16,377 | 18,178 | 31,782 | 48,432 | 74,516 | 88,963 |
| Resident Maldivian by broad Age Group (\%) | Child Population (0-14) | 28 | 28 | 25 | 20 | 18 | 18 |
|  | Working Age Population (15-64) | 68 | 67 | 68 | 70 | 68 | 66 |
|  | Elderly Population (65+) | 5 | 5 | 7 | 10 | 14 | 16 |
| Size of Work Force (Resident Maldivian) | Number | 229,587 | 253,969 | 299,224 | 343,105 | 365,826 | 369,855 |
|  | Percent (out of total Resident Maldivian |  |  |  |  |  |  |
|  | Population) | 68 | 67 | 68 | 70 | 68 | 66 |
| Education | Pre-School (0-4 yrs) | 35,843 | 37,870 | 33,961 | 33,236 | 33,274 | 32,394 |
|  | Primary Age ( $5-14 \mathrm{yrs}$ ) | 57,954 | 69,253 | 73,580 | 66,278 | 66,179 | 66,325 |
|  | Secondary/ Higher Secondary (15-19 yrs) | 30,926 | 27,101 | 37,085 | 37,897 | 35,002 | 35,414 |
| Education (in \%) | Pre-School (0-4 yrs) | 11 | 10 | 8 | 7 | 6 | 6 |
|  | Primary Age (5-14 yrs) | 17 | 18 | 17 | 13 | 12 | 12 |
|  | Secondary/ Higher Secondary (15-19 yrs) | 9 | 7 | 8 | 8 | 6 | 6 |
| Women in reproductive age | Female Population (Resident Maldivian) | 167,075 | 185,331 | 211,905 | 234,305 | 253,452 | 259,855 |
|  | Reproductive Age women (15-49 yrs) | 98,160 | 102,903 | 113,979 | 113,856 | 114,811 | 117,769 |
|  | Women in reproductive age (\%) | 59 | 56 | 54 | 49 | 45 | 45 |
| Dependency Ratio | Overall Dependency Ratio | 48 | 49 | 47 | 43 | 48 | 51 |
|  | Child Dependency Ratio | 41 | 42 | 36 | 29 | 27 | 27 |
|  | Old Dependency Ratio | 7 | 7 | 11 | 14 | 20 | 24 |
| Median Age | In Years | 26 | 28 | 31 | 33 | 35 | 37 |
| Ageing Index | Elderly persons per 100 Children | 17 | 17 | 30 | 49 | 75 | 90 |




## Part A:

## Maldives population projections methodology

## and assumptions

## 1. Projection methodology

In order to inform on population and other socio-economic policies of Maldives, it is crucial to estimate the future population of the country. Population projections are needed not only at the national level but also, and more importantly, at the sub-national level.

The approach adopted to prepare sub-national population projections for Maldives is the cohort-component projection methodology. The same approach was used by the National Bureau of Statistics in 2006 and 2017. The United Nations Population Division (UNPD) also uses a cohort-component approach for their population projections ${ }^{1}$.

The new projections for Maldives have been calculated using the DemProj, which belongs to the Spectrum platform of demographic models. DemProj, the population projection module of Spectrum, projects the population for an entire country or region by age and sex, based on assumptions about mortality, fertility, and migration. A full set of demographic indicators can then be displayed for up to 50 years into the future.

For the new projections, the step-by-step calculations started from the Atoll age-sex structure, to which were applied national "risks" of mortality and Atoll "risks" of fertility. Thereafter, migration rates were also applied to the Atoll populations in order to take into account migratory movements between the Atolls and the Greater Male' Area.

In the first step of the population projections, the population of the Resident Maldivians was calculated. It should be noted that the cohort-component method was applied to the Resident Maldivians living in Atolls whereas a ratio technique method (using percentages of population growth) was applied to the Resident Maldivians living in Non-Administrative Islands for each Atoll. Thereafter, the population of the Resident Maldivians in the Greater Male' Area was projected. Again, a ratio-technique method was used for Non-Administrative Islands. For Resident Foreigners, a ratio-technique was applied to foreigners living in Administrative and Non-Administrative Islands in each Atoll.

## Table 1.1 Provides an overview of the population categories and the projection methodology used for each population category.

Table 1.1: Synopsis of population categories and projection methodology

| Population categories | Projection Methodology |
| :--- | :--- |
| Population of Resident Maldivians in <br> Administrative Islands | Cohort component |
| Population of Resident Maldivians in |  |
| Male' (excluding Greater Male' Area) | Cohort component |
| Population of Resident Maldivians in <br> Greater Male' Area | Ratio technique |
| Population of Resident Foreigners | Ratio technique |
| Population of Non-Administrative Islands | Ratio technique |

[^0]

| Base population and assumptions used (cohort component method) |  | Year |  |
| :---: | :---: | :---: | :---: |
|  |  | 2014 | 2054 |
| Base Population | Resident Population | 437,535 | - |
|  | Resident Maldivian | 339,761 | - |
|  | Resident Foreigners | 97,774 | - |
| Sex Ratio at Birth (SRB) for Resident Maldivian | Republic | 108 | 105 |
|  | Male' | 107 | 105 |
|  | Atolls | 109 | 105 |
| Life Expectancy at Birth (LE) for Resident Maldivian | Male | 73.1 | 83.3 |
|  | Female | 74.8 | 83.6 |
| Total Fertility Rate (TFR) for Resident Maldivian | Republic | 2.46 | 1.9 |
|  | Male' | 2.05 | 1.8 |
|  | Atolls | 2.80 | 2.1 |

Once sub-national projections had been obtained for all these groups, the results were added up in order to obtain national population projections for the Republic of Maldives. This methodology is called the bottom-up approach. This approach is more robust and reliable than the top-down methodology, in which national population projections are disaggregated (using mathematical models) to obtain sub-national projections.

Hence, the population projections were calculated for the 20 Atolls taking also into consideration the Administrative and the Non-Administrative Islands within each Atoll. For Male', the projections were done to reflect the Greater Male' Area, which includes the following wards and islands:

- Male', six wards, namely Henveiru, Galolhu, Machangoalhi, Maafannu, Villi-Male' and Hulhumale';
- Hulhule;
- Thilafushi; and
- Gulheefalhu


## 2. Calculation of assumptions by population categories <br> 2.1 Population of Resident Maldivian Population in Administrative Islands

### 2.1.1 Base population for Resident Maldivian Population

The 2014 Population and Housing Census (2014 Census, as referred hereafter) was the base population used for the projections. The projections were done for the Resident Maldivian Population of the Atolls (Administrative Islands) and for the Non-Administrative Islands.

The reference period of the 2014 Census was September 19, 2014 at midnight. These populations were retro-projected from September 19 until June 30, 2014 at midnight, using the exponential formula $\mathrm{Pt}=\mathrm{P} 0 \mathrm{e}^{r t}$, where $t$ equals $81 / 365$ and $r$ is the annual rate of growth for each Atoll. A negative annual rate of growth was applied to retro-project the population. This was done to derive the midyear population.

### 2.1.2 Sex Ratio at Birth (SRB) for Resident Maldivians

This is the number of boys born for each 100 girls. The 2014 Census provides the sex ratio at birth for each of the 20 Atolls or Administrative Islands, for Male', and for the Republic of Maldives (see Table 1.2).

Table 1.2: Sex Ratio at Birth (SRB) for Maldives, Male' and 20 Atolls

| Locality | Population (0 year) |  |  | SRB |
| :---: | :---: | :---: | :---: | :---: |
|  | Total | Male | Female |  |
| Republic | 7,053 | 3,664 | 3,389 | 108 |
| Male' (Excludes Greater Male' Area) | 2,531 | 1,307 | 1,224 | 107 |
| Atolls (Includes Administrative and Non-Administrative Islands) | 4,522 | 2,357 | 2,165 | 109 |
| Administrative Islands | 4,519 | 2,354 | 2,165 | 109 |
| North Thiladhunmathi (HA) | 330 | 177 | 153 | 116 |
| South Thiladhunmathi (HDh) | 459 | 224 | 235 | 95 |
| North Miladhunmadulu (Sh) | 305 | 164 | 141 | 116 |
| South Miladhunmadulu (N) | 260 | 128 | 132 | 97 |
| North Maalhosmadulu (R) | 353 | 189 | 164 | 115 |
| South Maalhosmadulu (B) | 188 | 94 | 94 | 100 |
| Faadhippolhu (Lh) | 201 | 98 | 103 | 95 |
| Male' Atoll (K) | 269 | 146 | 123 | 119 |
| North Ari Atoll (AA) | 136 | 80 | 56 | 143 |
| South Ari Atoll (ADh) | 229 | 118 | 111 | 106 |
| Felidhu Atoll (V) | 31 | 19 | 12 | 158 |
| Mulakatholhu (M) | 103 | 46 | 57 | 81 |
| North Nilandhe Atoll (F) | 123 | 74 | 49 | 151 |
| South Nilandhe Atoll (Dh) | 115 | 49 | 66 | 74 |
| Kolhumadulu (Th) | 186 | 98 | 88 | 111 |
| Hadhdhunmathi (L) | 263 | 148 | 115 | 129 |
| North Huvadhu Atoll (GA) | 157 | 89 | 68 | 131 |
| South Huvadhu Atoll (GDh) | 257 | 127 | 130 | 98 |
| Gnaviyani (Gn) | 184 | 98 | 86 | 114 |
| Addu City (S) | 370 | 188 | 182 | 103 |

Source: Maldives Population and Housing Census 2014
As seen from Table 1.2, the sex ratio varies a lot across the 20 Atolls. Hence, it was decided to use the SRB calculated from the data of the 20 Atolls combined. The rationale for this decision was to avoid the statistical variations generated by small numbers.

The Census 2014 gives a SRB figure for the Atolls as 109 boys born for each 100 girls; the SRB for Male' was 107. These SRBs were assumed to decrease throughout the projection period to a level of 105 boys born for each 100 girls, which is the standard international figure for SRB. A linear interpolation was used to bring the SRB values from their initial levels to their final levels (see Table 1.3).

Table 1.3: Sex ratios used for the projection period, 2014-2054

| Locality |  | SRB |
| :--- | :--- | :--- |
|  | 2014 | 2054 |
| Male' (Excludes Greater Male' Area) | 107 | 105 |
| North Thiladhunmathi (HA) | 109 | 105 |
| South Thiladhunmathi (HDh) | 109 | 105 |
| North Miladhunmadulu (Sh) | 109 | 105 |
| South Miladhunmadulu (N) | 109 | 105 |
| North Maalhosmadulu (R) | 109 | 105 |
| South Maalhosmadulu (B) | 109 | 105 |
| Faadhippolhu (Lh) | 109 | 105 |
| Male' Atoll (K) | 109 | 105 |
| North Ari Atoll (AA) | 109 | 105 |
| South Ari Atoll (ADh) | 109 | 105 |
| Felidhu Atoll (V) | 109 | 105 |
| Mulakatholhu (M) | 109 | 105 |
| North Nilandhe Atoll (F) | 109 | 105 |
| South Nilandhe Atoll (Dh) | 109 | 105 |
| Kolhumadulu (Th) | 109 | 105 |
| Hadhdhunmathi (L) | 109 | 109 |
| North Huvadhu Atoll (GA) | 109 | 109 |
| South Huvadhu Atoll (GDh) | 109 | 105 |
| Gnaviyani (Gn) |  | 105 |
| Addu (S) |  |  |

[^1]
### 2.1.3 Life Expectancy at Birth (LE) for Resident Maldivian Population

The life expectancy at birth or LE was estimated in 2014 at 73.1 years for males and 74.8 years for females. It was projected that the life expectancy at birth would increase moderately during the projection period to reach 83.3 years for males and 83.6 years for females in 2054. A linear interpolation was used to bring the LE values from their initial observed levels to their final projected levels. These life expectancy values have been used uniformly across all the Atolls and Male'.

A model life-table was then selected in the DemProj model, namely the UN South Asia family. This model life-table appears to reflect more closely the empirical pattern of mortality for Maldives, as established in the 2006 Census analysis.

### 2.1.4 Total Fertility Rates (TFRs) for Resident Maldivian Population

The Total Fertility Rates (TFRs) derived from the Census 2014 were used for each Atoll or Administrative Islands as the base indicators. It is observed that the TFR varied across the country, with many of the Atolls having a TFR higher than the overall Republic figure ( 2.5 children per woman).

It was assumed that the TFR for all the Atolls will decrease during the projection period to the fertility replacement value of 2.1 children per woman (see Table 1.4). For Male', it was assumed that the TFR will decrease from 2.05 in 2014 to 1.8 in 2054. The decline in TFRs between the period 2014-2054 was done in DemProj through linear interpolation.

The rationale for these assumptions was that in principle the TFR in Male' will eventually be lower than the TFRs in the Atolls. In addition, the population of the Greater Male' Area will increase significantly during the population projection period. Then, the combination of TFRs in Urban areas and in Atolls will yield a total TFR of 1.9 for the Republic of Maldives in 2054.

| Locality | FR |  |
| :---: | :---: | :---: |
|  | 2014 | 2054 |
| Republic | 2.46 | 1.9 |
| Male' (Excludes Greater Male' Area) | 2.05 | 1.8 |
| North Thiladhunmathi (HA) | 2.91 | 2.1 |
| South Thiladhunmathi (HDh) | 2.91 | 2.1 |
| North Miladhunmadulu (Sh) | 2.66 | 2.1 |
| South Miladhunmadulu (N) | 2.83 | 2.1 |
| North Maalhosmadulu (R) | 2.93 | 2.1 |
| South Maalhosmadulu (B) | 2.45 | 2.1 |
| Faadhippolhu (Lh) | 2.59 | 2.1 |
| Male' Atoll (K) | 2.70 | 2.1 |
| North Ari Atoll (AA) | 2.94 | 2.1 |
| South Ari Atoll (ADh) | 3.30 | 2.1 |
| Felidhu Atoll (V) | 2.34 | 2.1 |
| Mulakatholhu (M) | 2.75 | 2.1 |
| North Nilandhe Atoll (F) | 3.88 | 2.1 |
| South Nilandhe Atoll (Dh) | 2.62 | 2.1 |
| Kolhumadulu (Th) | 2.97 | 2.1 |
| Hadhdhunmathi (L) | 2.67 | 2.1 |
| North Huvadhu Atoll (GA) | 2.80 | 2.1 |
| South Huvadhu Atoll (GDh) | 3.13 | 2.1 |
| Gnaviyani (Gn) | 2.76 | 2.1 |
| Addu (S) | 2.49 | 2.1 |

[^2]
### 2.1.5 Age-Specific Fertility Rates (ASFRs) for Resident Maldivian Population

The Age-Specific Fertility Rates (ASFRs) calculated from the 2014 Census were used as the base indicators in the projection for each Atoll or Administrative Island (see Figure 1.1 and Annex A Table 1). ASFRs for each Atoll were kept constant during the entire projection period. This was because not many variations were expected to result in the fertility schedule of the Maldives as the country reaches the end of its fertility transition.

Figure 1.1: Age-Specific Fertility Rates (ASFRs) for selected Atolls and Male', 2014 Census


Source: Maldives Population and Housing Census 2014

### 2.1.6 Internal Migration of Resident Maldivian Population

The analysis of the data from the 2006 Census and 2014 Census gives an estimate of 2,200 emigrants per year from the Atolls to Male' (using the method of the Balancing Equation, complemented with data from the Civil Registration System; (see Demmke, 2016, and Table 1.5 \& Table 1.6)). Because the Atolls are losing 2,200 emigrants per year, the Greater Male' Area will gain 2,200 immigrants per year. According to the 2014 Census, a migrant (either immigrant or emigrant) is defined as a person who resides in a place other than his or her usual residence for one year or more.

Table 1.5: Vital Statistics Summary of population projections for the Maldivian Resident population, Male': 1 July 2014 - 1 July 2015

|  | Absolute Numbers |  | Annual Vital Rates |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Total | Males | Females | Total |
|  |  |  |  |  |  |  |
| Births | 1,438 | 1,331 | 2,769 | 0.022 | 0.020 | 0.021 |
| Deaths | 216 | 182 | 399 | 0.003 | 0.003 | 0.003 |
| Migrants | 1,100 | 1,100 | 2,200 | 0.017 | 0.017 | 0.017 |
| Growth | 2,322 | 2,249 | 4,570 | 0.036 | 0.034 | 0.035 |

Source: Demmke, 2016

Table 1.6: Vital Statistics Summary of population projections for Maldivian Resident population, Atolls: 1 July 2014 - 1 July 2015

|  | Absolute Numbers |  |  | Annual Vital Rates |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Males | Females | Total | Males | Females | Total |
|  |  |  |  |  |  |  |
|  | 2,687 | 2,488 | 5,175 | 0.025 | 0.024 | 0.025 |
| Births | 588 | 403 | 991 | 0.005 | 0.004 | 0.005 |
| Deaths | 1,100 | 1,100 | 2,200 | 0.010 | 0.011 | 0.011 |
| Migrants | 999 | 985 | 1,984 | 0.009 | 0.010 | 0.009 |
| Growth |  |  |  |  |  |  |

[^3]The next step was to estimate the origin of the immigrants in Male'. The 2014 Census (Table MG 10) provided a cross-tabulation of people by place of usual residence and place of previous residence. These data are available by sex (see Annex 2). Accordingly, numbers of emigrants were calculated per Atoll, assuming in addition that 49 percent of emigrants were males and 51 percent were females (see Table 1.7).

Table 1.7: Migrants to Male' by place of origin (place of previous residence), Census 2014

| Place of usual residence | Place of previous residence |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Male |  | Female |  | Both Sexes |  |
|  | Number | \%( out of total Male migrants=79,431) | Number | $\begin{aligned} & \text { \%( out of total } \\ & \text { Female } \\ & \text { migrants=68,496) } \end{aligned}$ | Number | $\begin{aligned} & \text { \%(out of total } \\ & \text { migrants=147,927) } \end{aligned}$ |
| Male' | 33,668 | 42.4 | 34,754 | 50.7 | 268,422 | 46.3 |
| HA | 2,218 | 8.6 | 2,228 | 8.2 | 4,446 | 8.4 |
| HDh | 1,935 | 7.5 | 1,903 | 7.0 | 3,838 | 7.3 |
| Sh | 1,360 | 5.3 | 1,136 | 4.2 | 2,496 | 4.7 |
| N | 1,301 | 5.1 | 1,394 | 5.1 | 2,695 | 5.1 |
| R | 1,800 | 7.0 | 1,896 | 7.0 | 3,696 | 7.0 |
| B | 1,376 | 5.4 | 1,560 | 5.7 | 2,936 | 5.6 |
| Lh | 1,250 | 4.9 | 1,311 | 4.8 | 2,561 | 4.8 |
| K | 1,060 | 4.1 | 907 | 3.3 | 1,967 | 3.7 |
| AA | 546 | 2.1 | 617 | 2.3 | 1,163 | 2.2 |
| Adh | 660 | 2.6 | 697 | 2.6 | 1,357 | 2.6 |
| V | 265 | 1.0 | 309 | 1.1 | 574 | 1.1 |
| M | 725 | 2.8 | 798 | 2.9 | 1,523 | 2.9 |
| F | 446 | 1.7 | 381 | 1.4 | 827 | 1.6 |
| Dh | 651 | 2.5 | 716 | 2.6 | 1,367 | 2.6 |
| Th | 1,895 | 7.4 | 1,912 | 7.0 | 3,807 | 7.2 |
| L | 1,244 | 4.8 | 1,301 | 4.8 | 2,545 | 4.8 |
| GA | 1,556 | 6.1 | 1,683 | 6.2 | 3,239 | 6.1 |
| GDh | 2,339 | 9.1 | 2,723 | 10.0 | 5,062 | 9.6 |
| Gn | 737 | 2.9 | 850 | 3.1 | 1,587 | 3.0 |
| S | 2,325 | 9.1 | 2,839 | 10.5 | 5,164 | 9.8 |

[^4]This information was used to estimate the age distribution of internal migrants coming from the Atolls. A new table was generated from the 2014 Census information presented in Table MG 10, to obtain such an age distribution of migrants. The same age distribution of migrants was applied to all the Atolls. All these estimates of internal migrants, however, pertain to the year 2014, and therefore they had to be inflated over the population projection period.

The number of male and female migrants to Male' was inflated by an annual factor of 1.7 percent throughout the entire projection period. The annual factor of 1.7 percent was obtained by dividing the number of migrants to Male' by the Resident Maldivian Population of Male' in the 2014 Census (i.e., 129,381 people). Accordingly, the number of migrants from the Atolls was assumed to increase by a similar annual factor of 1.7 percent. Therefore, the number of migrants will remain consistent throughout the population projection period. Last but not least, the age distribution of migrants was assumed to remain constant throughout the population projection period.

The migration of Resident Foreigners will be discussed in Section 2.2: Population of Resident Foreigners.

### 2.1.7 Population of Resident Maldivian Population in Greater Male' Area

To project the Resident Maldivian Population in the Greater Male' Area, the six wards of Male' and the two Non-Administrative Islands (i.e., Thilafushi and Gulheefalhu), which also belong to the Greater Male' Area have been treated separately. For the population of the six wards of Male', a cohortcomponent projection methodology has been used for Resident Maldivian Population.

The methodology used for estimation of foreign population in the two Non-Administrative Islands of Gulheefalhu and Thilafushi, is described in the Section 2.2: Population of Resident Foreigners in this report.

For the calculation of the Resident Maldivian Population projections for the six wards of Male', the assumptions used are similar to those described in the Section 2.1 Population of Resident Maldivians in Administrative Islands in this report. For the Base Population, the 2014 Census base population was retro-projected to mid-year 2014. For the Sex Ratio at Birth, the figure of 107 boys per 100 girls was used. It was assumed that the sex ratio at birth would reach the value of 105 at the end of the projection span (values obtained by linear interpolation). For Life Expectancy at Birth, the estimated values in 2014 at 73.1 years for males and 74.8 years for females was used. It was projected that the life expectancy at birth would increase moderately during the projection period to reach 83.3 years for males and 83.6 years for females in 2054. These were the same values which were used as those described in the Section 2.1 Population of Resident Maldivians in Administrative Islands in this report. For the Total Fertility Rate, we referred to the TFR of 2.05 for 2014 assuming that the TFR would decrease to 1.8 children per woman by the end of the population projection (values obtained by linear interpolation). The fertility schedule as described in section 2.1.5 under the Age-Specific Fertility Rates has been applied.

Finally, for Migration, it was assumed that in 2014 the six wards of Male' would receive 2,200 immigrants coming from the Administrative Islands (annual estimate). An increase of immigrants will be observed every year, at the rate of 1.7 percent per year.

For the two Non-Administrative Islands of Gulheefalhu and Thilafushi, the ratio technique method was applied as described in the Section 2.1.8 Resident Maldivian Population in Non-Administrative Islands in this report.


### 2.1.8 Resident Maldivian Population in Non- Administrative Islands

The population of Non-Administrative Islands comprises the population of both the Resorts and the Industrial Islands. The 2014 Census yielded a total population of 36,624 in the Non-Administrative Islands. This figure includes both Resident Maldivians and Resident Foreigners. This section will focus on the Resident Maldivian residing in the Non-Administrative Islands.

In order to project the Resident Maldivian Population residing in Non-Administrative Islands, a ratio technique method was applied. This was due to the lack of information on the demographic components for this sub-population. Because of this, we opted not to retro-project the Resident Maldivians in the Non-Administrative Islands. Hence, the 2014 Census figure of 13,631 was used as the mid-year population (including Thilafushi, Gulheefalhu and Hulhule).

Once the base population for Resident Maldivian Population has been determined, the annual growth rate of the Resident Maldivian Population in Non-Administrative Islands. The Census 2014 showed that the growth rate in the Non-Administrative Islands was of 2.6 percent (during the period 20062014). This annual rate of growth was used for the projection period 2014-2054.

Finally, the population of the Non-Administrative Islands has been redistributed among the 20 Administrative Atolls, using the 2014 Census distribution of the population in the Atolls.

To summarize the methodology used for projecting the Resident Maldivian Population, the diagram below gives a simplified flow of input data for getting the results.

Figure 1.2: Input data flow for projecting the Resident Maldivian Population




### 2.2 Population of Resident Foreigners

### 2.2.1 Base population for foreigners and adjustments for coverage

Data on Resident Foreigners was extracted from the 2014 Census, which captured 63,637 Resident Foreigners. However, this figure is assumed to have been under-enumerated during the 2014 Census. The challenge was therefore to try to inflate this group to obtain a figure that would be more realistic. To this end, information from the 2014 Census as well as information provided by the Ministry of Tourism and Maldives Immigration was used. The latter department provides each year data on Employment Approvals (EA) by sector of activities. Unfortunately, it is difficult to compare the EA data with the 2014 Census data. Nonetheless, the EA data indicated some sectors that were undercounted in the 2014 Census. A comparison of 2014 and 2015 EA data also showed that the construction sector had received a lot of foreign workers in 2015 as compared to 2014.

The data was then analyzed from the 2014 Census pertaining to the Resident Foreigners by industry (Annex 3: EC 6). The tourism sector data was further split between Short Stay Accommodation and Food Service Activities. The information from the Ministry of Tourism was then used to estimate the number of foreign workers in the Tourism industry.

This provided an idea of which sectors were under-enumerated in the 2014 Census. The number of foreigners in the Agricultural sector doubled while it was decided to multiply them by a factor of 12 in the sector of Electricity, Gas \& Water Supply.
The Accommodation and Food Service sector in the 2014 Census was also split between Short Stay Accommodation (Hotels and Resorts, Safari vessels, and Guest Houses) and Food Service activity. To inflate the numbers of foreigners for this sector, the registered bed capacity in the Tourism sector from Statistical Yearbook 2016 was used (Annex A).

The number of beds was raised by a factor of 1.5 , which indicates the number of staff per bed according to the Ministry of Tourism. Then, it was split between the number of staff, between Maldivians and Foreigners, applying a ratio of 35 percent and 65 percent, respectively (the Government's policy is to have a ratio of 45 percent and 55 percent, respectively, but this has not yet been achieved in Maldives). The information on the number of foreign staff engaged in the Tourism sector was obtained and this number was doubled for the figure given in Table EC 6 (Annex A).

A similar approach was used for the Construction workers, which was also based on the Table EC 6 of the 2014 Census. In this case, the number of workers in this sector doubled. The assumption to double the number of persons in this group was based on the 2015 EA data from Maldives Immigration and also on the number of ongoing and projected constructions in Maldives (Resorts development, Housing schemes, bridges, Airport extension, and constructions in Male' and Hulhumale').

These steps resulted in the base population of foreigners adjusted for coverage. These steps are summarised in Table 1.9 steps 1 to 5 for a better understanding and references.

As a final step, the adjusted Resident Foreigners were distributed by age and sex. In total, the estimated Resident Foreign Population derived was 97,774 for 2014 (instead of 63,637). This represents an inflation factor of 1.54. Since this is already an inflated population, it was decided not to retro-project this population to June 30, 2014.

For the period 2014-2020, the Resident Foreign Population was inflated by a factor of 10 percent per year. Thereafter, the Resident Foreigners was inflated by a factor of only 2.5 percent per year between 2021 and 2054. The reason for choosing these two different annual rates of growth was to take into account the important construction boom currently being observed in the Maldives and assuming that fewer foreign workers would arrive in Maldives after this period of heavy infrastructure development. To some extent, the rapid growth of Resident Foreigners assumed between 2014 and 2020 was supported by the Maldives Immigration data for 2014 and 2015.

### 2.2.2 Resident Foreign Population in Administrative and Non-Administrative Islands

As mentioned before, in order to project the population of the Non-Administrative Islands, the Resident Maldivians and Resident Foreigners were treated separately, and a ratio technique method was applied to each of these groups.

In order to obtain the total populations of the Atolls, the Resident Foreign Population was distributed across the 20 Atolls (see Table 1.8).

Table 1.8: Adjusted Resident Foreign Population by Locality for 2014

| Locality | Adjusted Resident Foreign Population 2014 |  |  |
| :---: | :---: | :---: | :---: |
|  | Both Sexes | Male | Female |
| Republic | 97,774 | 89,023 | 8,751 |
| Male' (excluding Greater Male' area) | 37,042 | 33,122 | 3,921 |
| Administrative Islands in Atolls | 24,515 | 22,141 | 2,373 |
| North Thiladhunmathi (HA) | 1,100 | 938 | 162 |
| South Thiladhunmathi (HDh) | 1,558 | 1,374 | 184 |
| North Miladhunmadulu (Sh) | 806 | 657 | 148 |
| South Miladhunmadulu (N) | 1,130 | 991 | 139 |
| North Maalhosmadulu (R) | 1,430 | 1,203 | 226 |
| South Maalhosmadulu (B) | 1,106 | 996 | 110 |
| Faadhippolhu (Lh) | 727 | 654 | 72 |
| Male' Atoll (K) | 3,007 | 2,853 | 154 |
| North Ari Atoll (AA) | 859 | 742 | 117 |
| South Ari Atoll (ADh) | 1,467 | 1,385 | 81 |
| Felidhu Atoll (V) | 318 | 278 | 40 |
| Mulakatholhu (M) | 478 | 413 | 65 |
| North Nilandhe Atoll (F) | 367 | 306 | 60 |
| South Nilandhe Atoll (Dh) | 743 | 685 | 58 |
| Kolhumadulu (Th) | 1,149 | 1,018 | 130 |
| Hadhdhunmathi (L) | 1,362 | 1,259 | 103 |
| North Huvadhu Atoll (GA) | 1,369 | 1,262 | 107 |
| South Huvadhu Atoll (GDh) | 1,691 | 1,530 | 161 |
| Gnaviyani (Gn) | 814 | 755 | 59 |
| Addu City (S) | 3,037 | 2,840 | 196 |
| Non-Administrative Islands | 36,217 | 33,760 | 2,457 |

Source: Assumptions for Maldives Population Projections, 2014-2054

To estimate a realistic number of Resident Foreigners in the Non-Administrative Islands, the inflation factor was used to calculate the Resident Foreigners (see previous Section Population of Resident Foreigners). The inflation factor was 1.54 (i.e., 97,774 divided by 63,637). When applied to the 2014 Census figures, this inflation factor gave a total of 35,974 Resident Foreigners living in the NonAdministrative Islands in 2014. The same method for the annual rate of increase was applied to the Resident Foreigners, whereby an annual rate of increase of 10 percent was used for 2014-2021 and 2.5 percent from 2022 to 2054 (see previous Section Population of Resident Foreigners).

Finally, the population of the Non-Administrative Islands has been redistributed among the 20 Administrative Atolls, using the 2014 Census distribution.

To sum up, the Resident Foreign Population has been projected as follows:
Table 1.9: Synopsis of inflating and projecting Foreign Population

|  | Steps | Action Taken |
| :---: | :---: | :---: |
| Step 1 | Immigration Data by Industry for 2015 was compared with Census 2014 | Industries where there were less Foreigners in Census 2014 identified and inflated (Step 2 to Step 5) |
| Step 2 | Inflating Foreigners in Tourism sector (Short Stay Accommodation) | Number of beds were raised by a factor of 1.5. This was then split between number of staff by applying a ratio of 35 percent and 65 percent between Maldivians and Foreigners |
| Step 3 | Inflating Foreigners in Agriculture, Forestry and Fishing sector | Number of Foreigners in this sector was doubled |
| Step 4 | Inflating Foreigners in Electricity, Gas \& Water Supply | Number of Foreigners in this sector was multiplied by a factor of 12 |
| Step 5 | Inflating Foreigners in Construction sector | Number of Foreigners in this sector doubled (based on EA, number of ongoing and projected constructions in Maldives) |
| Step 6 | Distributing the inflated Foreign population by age and sex for 2014 | Age-sex distribution of Foreign Population from Census 2014 was used to distribute the increased population among different age groups |

## Steps

$\begin{array}{ll}\text { Step } 7 & \text { Distributing the inflated } \\ & \text { Foreign population among }\end{array}$ 20 Atolls for 2014

Step 8 Distributing the inflated Foreign population among Non- Administrative Islands for 2014

| Step 9 | Projecting Foreign |
| :--- | :--- |
|  | Population into the future |
|  | $(2015-2054)$ in |
|  | Administrative Atolls |

Step $10 \quad$ Projecting Foreign Population into the future (2014-2054) in Non-Administrative Islands

Step 11 Coming up with Republic figure for each year

## Action Taken

Foreign Population by locality taken from Census 2014 and was to distribute the increased population among the 20 Atolls

Foreign Population by locality taken from Census 2014 and used to distribute the increased population among the Non-Administrative Islands

Two steps involved in this stage:

- For 2014-2020, the Resident Foreign

Population inflated by a factor of 10 percent per year - For 2021-2054, the Foreign Population inflated by a factor of 2.5 percent per year

- For 2014-2020, the Resident Foreign Population inflated by a factor of 10 percent per year (by age, sex, and locality) - For 2021-2054, the Foreign Population inflated by a factor of 2.5 percent per year (by age, sex and locality)
- The Foreign Population in each Atoll and Non-Administrative Islands was included to derive the Republic figures

To summarize the methodology used for projecting the Resident Foreign Population, the diagram below gives a simplified flow of input data to achieve the results.

Figure 1.3: Flow diagram of methodology used for projecting Resident Foreign Population


### 2.3 Including the sub-national projections

During the final stage of the preparation of the population projections for the Republic, the subnational projections were included. These sub-national projections have been prepared either using the cohort-component projection method and/or using a ratio technique method. The process of adding up sub-national projections required the use of Excel spreadsheets.

Once the projection assumptions were applied and run in the software and/or organized in Excel spreadsheets, each geographical area will have projection available ${ }^{2}$ at Atoll level and NonAdministrative Atolls. Each of this disaggregation includes Resident Maldivians and Resident Foreigners by sex and 5-year age-groups as shown below.

| Locality | Resident Population |
| :---: | :---: |
|  | Administrative Islands Non-Administrative Islands |
| Male' (including greater Male') |  |
| North Thiladhunmathi (HA) |  |
| South Thiladhunmathi (HDh) |  |
| North Miladhunmadulu (Sh) |  |
| South Miladhunmadulu ( N ) |  |
| North Maalhosmadulu (R) | Disaggregated by |
| South Maalhosmadulu (B) | Residency status |
| Faadhippolhu (Lh) | (Maldivians, Foreigners) |
| Male' Atoll ( K ) | Sex (Female, Male) |
| North Ari Atoll (AA) |  |
| South Ari Atoll (ADh) |  |
| Felidhu Atoll (V) | Five-year age groups |
| Mulakatholhu (M) | (0-4,5-9,.......75-79,80+) |
| North Nilandhe Atoll (F) |  |
| South Nilandhe Atoll (Dh) | $\begin{gathered} \text { Annually } \\ (2014,2015 \ldots . . .2054) \end{gathered}$ |
| Kolhumadulu (Th) |  |
| Hadhdhunmathi (L) |  |
| North Huvadhu Atoll (GA) |  |
| South Huvadhu Atoll (GDh) |  |
| Gnaviyani (Gn) |  |
| Addu City (S) |  |

Source: Assumption for Maldives Population Projections, 2014-2054
${ }^{2}$ Results of population projection at Republic, Male' and Atolls level available in Annex B. Detail tables of 20 Atolls available on website statisticsmaldives.gov.mv


An examination of the national population projections obtained by adding the sub-national projections will allow the calculation of proportion of the population of the Republic of Maldives living in the Greater Male' Area. This was particularly important because the Government of Maldives has set up a broad policy objective to consolidate 70 percent of the total population of the country into the Greater Male' Area by 2050. The population projections will therefore yield an indication of when in the future this policy goal might be fulfilled. As such, the population projections will help inform the policy formulation and implementation process in the Maldives.

Now that the sub-national population projections are completed at Atolls or Administrative Islands level, the National Bureau of Statistics will prepare Island-level population projections. This will be done with a ratio technique.

### 2.4 Identified data gaps that needs to be addressed

Some critical data needs to be collected and made available in order to improve the assumptions behind these projections. These include:

- Population employed in tourist resorts (at atoll level separately by foreigners and locals)
- Expatriate employment in the country (by industry, sex, age, and atoll where they work/live)
- Migration to Male'
- Assessing migration indirectly through housing developments, major infrastructure projects


### 2.5 Plans to update the population projections

These projections are intended to be updated on an annual basis. It is a live document that we plan to update on an annual basis using the available administrative data and newly available survey data.



## Part B:

## Maldives Population Projection Analysis

### 3.1 Introduction

This section provides the results of the population projections, with a brief analysis of the changing population dynamic, population growth, and age-sex structure. The projections presented here provide an assessment of the future population growth of the Maldives. The projections are assumptions-based and only indicate what is likely to happen in the future. However, these results are expected to provide a useful contribution to the planning and policy-making process as they give some indication of where future pressures are likely to arise and the requirements necessary to facilitate services and facilities for the public and private sectors.

The projections present the future population for the Resident Population with breakdowns of Resident Maldivians and Resident Foreigners. This section of the report will focus the analysis on these populations separately while more in-depth analysis will be done on the Resident Maldivian Population. This is the first time that projections include the Resident Population and the Resident Foreigners in addition to the Maldivian Population. Hence it is advised for users to be cautious when using the projected populations and the different analysis presented for each sub-group of population.

### 3.2 Resident Population

The adjusted population based on Census 2014 gives a total of 437,535 people residing in the country in 2014. This includes 339,761 locals and 97,774 foreign residents (the latter figure was adjusted for under coverage). By 2054, the country is expected to have increased its Resident Population by 974,359 people (close to a 1 million population), with 557,537 local and 416,822 foreigners. At the end of the projection period, in 2054, the number of foreigners will be higher than the number of Resident Maldivians registered back in 2014. Figure 3.1 shows the Resident Population in numbers including Resident Maldivians and Resident Foreigners. At the beginning of the projection period, Resident Population mainly consist of Maldivians. As the Resident Population gradually increases, the Foreign Population increases mainly due to the high growth in Foreign Population experienced during the first half of the projection period. Nonetheless, while the country doubles its Resident Population by 2048, the population growth rate tends to slow down over time.

Figure 3.1: Resident Population (in numbers), 2014-2054


Source: Projected based on the 2014 Census data

Figure 3.2 shows how the growth in the Resident Population is expected to slow down over the projection period. While the population growth rate for the Resident Population stands at 4 percent per year at the beginning of projection period, it decreased to 1.52 percent per year by 2054. As seen from the figure, the high growth in the Resident Population until 2024 is due to the high growth rate of Foreign Population in the country assumed to grow at 10 percent per year at the beginning of the projection period, while the growth rate of the Foreign Population decreases significantly after 2020 and reaches 2.5 percent at the end of the projection period. The high growth rate in Resident Foreigners at the beginning of the projection period is due to the high international migration expected during the first 10 years of the projections period due to the infrastructure development and other investment projects implemented in the country (see the methodology section of this paper).

The growth rate of the Maldivian Population stands at 1.5 percent per year at the beginning of the projection period, which remains at a constant level and gradually decreases near the end of the projection period to 0.81 percent in 2054 . Finally, at the end of the projection period the population growth rate of the Resident Population slows down due to the low fertility assumptions that is expected to prevail in the country for Resident Maldivians. The rate of growth is also slowing down due to the low rate of migration expected among the Resident Foreigners, a trend that takes shape from 2020 onwards.

Figure 3.2: Population growth rate of Resident Population


Source: Projected based on the 2014 Census data
Note: Constant growth assumed for Resident \& Foreign Population for the past (2006-2014)

In 2014, the Resident Population stood at 437,535 comprising of 339,761 Resident Maldivians and 97,774 Resident Foreigners. This gives a share of 78 percent as Maldivians and 22 percent as Foreigners.

Owing to the high increase in the Foreign Population over the projection period, there is a huge shift in the share of Foreigners in the population by 2050. The number of Foreigners in the population increases rapidly until 2020 from 22 percent to 32 percent (see Figure 3.3). By 2054, there is a shift in the share of Foreigners, with 43 percent as Foreigners and 57 percent as Maldivians. This translates to four Foreigners per every ten persons, in the population by 2054.

Figure 3.3: Resident Population by percentage share of Maldivians and Foreigners, 2014-2054


[^5]The age-sex structure of the Resident Population is depicted through the population pyramids presented in Figure 3.4.

Figure 3.4: Resident Population, 2014-2050
Figure 3.4a: Resident Population, 2014


Figure 3.4b: Resident Population, 2018


Source: Projected based on the 2014 Census data

Figure 3.4c: Resident Population, 2020


Figure 3.4d: Resident Population, 2030


Source: Projected based on the 2014 Census data

Figure 3.4e: Resident Population, 2040


Figure 3.4f: Resident Population, 2050


Source: Projected based on the 2014 Census data

Interestingly, the population pyramid shows a large cohort of young people (working age population 15-64 years), which remains almost the same in size during the projection period. In terms of numbers, the working age population of the country doubles over the projection period from 325,586 to 779,109 from 2014 and 2054. This is much higher in the case of working ages foreigners where a four folds increase is observed (Figure 3.5). It is interesting to note that the number of foreigners in working age exceeds that of locals by 2054. This translates to five foreigners per every ten people of working age by 2054.

Figure 3.5: Resident Maldivian and Foreign Population, 2014 \& 2054


Source: Projected based on the 2014 Census data
The main consequence of this transformation is the expectation of low fertility among the locals and the immigration of working age Foreigners for employment in the country. The Resident Foreign Population is considered 'temporary in nature', with most of the workers expected to stay for less than 10 years in the country. As a result, the working population remains the largest group with 20-35 age group making for the bulk of the population. The contrast in the huge number in these cohorts between both sexes is due to a majority of male Foreign workers in the country (for every 100 female Foreigners there are 1,017 male Foreigners in 2014). Hence the sex ratio imbalance among the Resident Population will prevail over the projection period.

Considering the huge increase in the number of people in the working age group over the projection period, their percentage shares in the total population are also increasing from 74 percent in 2014 to 80 percent by 2050 . Looking more closely at the composition of working age population over the projection period we will find the high and increasing numbers of young population and youth among the working age population in the country.

Figure 3.6: Composition of working age population, 2014-2054


Source: Projected based on the 2014 Census data
The transformation of the child and elderly population is also noticeable. While population by each broad age group is higher at the end of the projection period, their shares in the total population has changed substantially. The percentage share of child population continues to drop while the percentage share of older people in the population is double that of their share of 2014 . This is due to the level differences in the base population in 2014 and their rates of growth over the period. This can be seen from Table 3.1 and Figure 3.7(a-c) below.

Table 3.1: Distribution of Resident Population by broad age groups, 2014-2054

| Age |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Group | 2014 | 2018 | 2020 | 2025 | 2030 | 2035 | 2040 | 2045 | 2050 | 2054 |
| $0-14$ | 95,343 | 105,037 | 109,939 | 112,833 | 111,156 | 106,796 | 104,155 | 104,420 | 105,414 | 105,305 |
| $15-64$ | 325,585 | 389,463 | 428,890 | 474,702 | 523,827 | 577,130 | 631,500 | 685,184 | 736,133 | 779,109 |
| $65+$ | 16,607 | 17,539 | 18,598 | 24,692 | 32,320 | 40,479 | 49,124 | 59,271 | 75,404 | 89,945 |
| Total 437,535 | 512,039 | 557,427 | 612,227 | 667,303 | 724,405 | 784,779 | 848,875 | 916,951 | 974,359 |  |

Source: Projected based on the 2014 Census data

Figure 3.7: Resident Population by broad age groups, 2014-2054

Figure 3.7a : Resident Population by broad age group, 2014

Figure 3.7b : Resident Population by broad age group, 2030

Figure 3.7c : Resident Population by broad age group, 2054


Source: Projected based on the 2014 Census data
The child population (under 15 years) continues to increase and peaks around 2030. Compared to 2014 there are an additional 10,000 children $(9,962)$ in the population. In 2014, the child population (0-14) consisted of 22 percent and by 2050 the child population is reduced to half of it. In Maldives, population under 18 years of age is considered children and for that reason Table 3.2 also includes age group 15-19, which depicts this when using the five-year age groups.

Table 3.2: Composition of child population among Resident Population, 2014-2054

| Age |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Group | 2014 | 2020 | 2030 | 2040 | 2050 | 2054 |
| $0-4$ | 36,689 | 39,411 | 35,939 | 35,776 | 36,536 | 35,998 |
| $5-9$ | 32,230 | 36,587 | 37,231 | 34,099 | 35,097 | 35,114 |
| $10-14$ | 26,424 | 33,941 | 37,986 | 34,280 | 33,781 | 34,193 |
| $15-19$ | 32,729 | 30,386 | 41,304 | 43,314 | 41,957 | 43,101 |
| Total (Under 15) | 95,343 | 109,939 | 111,156 | 104,155 | 105,414 | 105,305 |
| Total (Under 20) | 128,072 | 140,325 | 152,460 | 147,469 | 147,371 | 148,406 |

Source: Projected based on the 2014 Census data

Figure 3.8: Composition of children and young population, 2014-2054


Source: Projected based on the 2014 Census data
During the projection period the elderly population has increased five times its level in 2014 from 16,607 to 89,945 in 2045. The percentage share of older people in the population is double that of the 2014 share ( 4 percent vs 8 percent). Breakdown of elderly by five-year age groups reveals that the elderly population is getting older as well with more people falling under age $80+$ in the population over this period. Those $80+$ by the year 2054 are projected to be more in number than the total 65+ population combined total in 2014.

Table 3.3: Composition of elderly population within Resident Population, 2014-2054

| Age |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Group | 2014 | 2020 | 2030 | 2040 | 2050 | 2054 |
| $65-69$ | 4,976 | 6,309 | 13,284 | 16,835 | 27,854 | 32,008 |
| $70-74$ | 4,885 | 4,432 | 9,751 | 13,259 | 18,386 | 23,811 |
| $75-79$ | 3,733 | 3,680 | 4,345 | 9,889 | 13,139 | 15,098 |
| $80+$ | 3,013 | 4,177 | 4,940 | 9,141 | 16,025 | 19,028 |
| Total (65+) | 16,607 | 18,598 | 32,320 | 49,124 | 75,404 | 89,945 |

Source: Projected based on the 2014 Census data

Figure 3.9: Composition of elderly population within Resident Population, 2014


Source: Projected based on the 2014 Census data
The shift in the population dynamics is not observed here as there is a constant work force within the working age group due to the high influx of Foreign workers. The demographic transition and the change in population dynamics will be studied more closely in the section 3.4 Resident Maldivian Population.

Figure 3.10 depicts the distribution of the Resident Population between Male' and the Atolls. As highlighted in the figure, the majority of the Resident Population lived in the Atolls (68 percent) in 2014. However, with the decrease in the growth rate overtime, which is more pronounced for the Atolls, there is a shift in the Resident Population between Male' and the Atolls. By 2045, the Resident Population halves between Male' and the Atolls and at the end of the projection period, 53 percent of the Resident Population live in Male'.

Figure 3.10: Resident Population by locality, 2014-2054


Source: Projected based on the 2014 Census data

By 2054 the Resident Population in the Greater Male' Area is expected to reach 529,101 in 2054 while in 2014 there were 171,165. In terms of percentage this is an increase from 39 percent of Resident Population to 54 percent from 2014-2054.

Figure 3.11: Resident Population of Male' (including Greater Male' Area), 2014-2054


Source: Projected based on the 2014 Census data

### 3.3 Resident Foreign Population

The 2014 Census enumerated 63,637 Foreigners residing in the country. However, as mentioned in Part A of the report, this population was inflated to give a Foreign Population of 97,774 in 2014. Between 2014-2021, the Foreign Population is expected to grow at 10 percent per year, hence resulting in more Foreigners coming as immigrants into the country.

Figure 3.12: Growth rate of Resident Foreigners, 2014-2054


Source: Projected based on the 2014 Census data

After 2021, the growth rate of Foreign Population slows down, but continues to grow at a rate of 2.5 percent annually. Though there is a sharp decline in the Foreign Population, the Foreign Population continues to grow and reaches 416,822 in 2054, more than a four-fold increase over the projection period.

The Resident Foreign Population is considered as a 'never ageing population' in the projection given that Foreigners working in the country is expected to remain for about 10 years before they depart. Hence, due to the 'temporary nature' of their residency, the Foreign Population has been projected keeping in mind the current age-sex structure of Foreigners as captured in the Census 2014 (Figure 3.13 (a-f)).

Figure 3.13(a-f): Resident Foreign Population, 2014-2054

Figure 3.13a: Resident Foreigners, 2014


Figure 3.13c: Resident Foreigners, 2030


Figure 3.13e: Resident Foreigners, 2050


Figure 3.13b: Resident Foreigners, 2020


Figure 3.13d: Resident Foreigners, 2040


Figure 3.13f: Resident Foreigners, 2054


[^6]As a result, the bulk of the Foreigners remain in the working age group throughout the projection period (Table 3.4). This gives 98 percent of the Resident Foreigners in the working age group (15-64) until the end of the projection

Table 3.4: Resident Foreign Population by broad age group, 2014-2054

| Age |  |  |  |  |  |  |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| Group | 2014 | 2020 | 2030 | 2040 | 2050 | 2054 |
| $0-14$ | 1,546 | 2,816 | 3,615 | 4,642 | 5,959 | 6,586 |
| $15-64$ | 95,998 | 174,921 | 224,602 | 288,396 | 370,307 | 409,254 |
| $65+$ | 230 | 420 | 539 | 693 | 889 | 983 |
| Resident Foreign | 97,774 | 178,156 | 228,757 | 293,729 | 377,156 | 416,822 |

Source: Projected based on the 2014 Census data
The population pyramids (Figure 3.13(a-f)) also highlight the distribution of Foreigners between Male' and the Atolls. While 38 percent of the Foreigners live in Male', 62 percent of the Foreigners are distributed across the 20 Atolls and Non-Administrative Islands in 2014. Even though the Foreign population increases, the distribution of the Resident Foreigners remains largely in the Atolls and remains at 62 percent throughout the projection period (see Figure 3.14).

Figure 3.14: Resident Foreigners by locality, 2014-2054


[^7]
### 3.4 Resident Maldivian Population

The Resident Maldivian Population experienced consistent increase during the projection period. While the Resident Maldivian Population was 339,761 (adjusted for mid-year) in 2014, the population is expected to increase to 557, 537 by 2054.

### 3.4.1 The growth rate of Resident Maldivian Population

Figure 3.15 shows the overall trend of the population growth rate for the past few decades is decreasing. With the low fertility which is expected to reach below replacement level, the growth rate is expected to reach 0.90 percent per year by 2050.

Figure 3.15: Growth rate of Maldivian Population, 1911-2050


Source: Census Years and projected based on the 2014 Census data

### 3.4.2 Age-sex structure of Resident Maldivian Population

Table 3.5 presents the breakdown of Maldivian Resident Population by broad age categories. In terms of numbers the Maldivian Population has increased over the projection period.

Table 3.5: Resident Maldivians by broad age-groups, 2014-2054

| Age |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Group | 2014 | 2018 | 2020 | 2025 | 2030 | 2035 | 2040 | 2045 | 2050 | 2054 |
| $0-14$ | 93,797 | 102,733 | 107,123 | 109,643 | 107,541 | 102,699 | 99,514 | 101,843 | 99,452 | 98,719 |
| $15-64$ | 229,587 | 246,250 | 253,969 | 276,491 | 299,224 | 322,621 | 343,106 | 355,705 | 365,827 | 369,855 |
| $65+$ | 16,377 | 17,196 | 18,178 | 24,216 | 31,783 | 39,870 | 48,432 | 58,486 | 74,516 | 88,963 |
| Total | 339,761 | 366,176 | 379,270 | 410,349 | 438,547 | 465,191 | 491,051 | 516,035 | 539,795 | 557,537 |

Source: Projected based on the 2014 Census data

Figure $3.16(a-f)$ presents the population pyramids of the Resident Maldivian Population. In 2014, the bulk of the population lies in the working age with most of the population concentrated in the cohort aged 25-29.

Figure 3.16(a-f): Population pyramid for Resident Maldivians, 2014-2050

Figure 3.16a : Resident Maldivian Population, 2014


Figure 3.16c : Resident Maldivian Population, 2030


Figure 3.16e : Resident Maldivian Population, 2050


Figure 3.16b : Resident Maldivian Population, 2020

Figure 3.16d : Resident Maldivian Population, 2040


Figure 3.16f: Resident Maldivian Population, 2054


[^8]The pyramids show that as the population gradually increases the current demographic trend in child population continues until 2030. After 2030, as the child population declines and, the elderly population increases, the current people in the working age group shift into the elderly cohort. However, the bulk of the population remained in the working age group throughout the projection period.

The most striking transformation observed in the pyramids is the shift in the population distribution between Male' and the Atolls and the demographic change that takes place in each population. While in 2014, the population is characterized by the population living in the Atolls. The Atoll population gives the population pyramid a broad base in 2014 . However, as the population growth starts to slow down during the projection period and due to the effect of internal migration, the population in the Atolls decreases, reaching a population below the initial 2014 figure.

Significant changes also took place between the broad age groups of the Resident Maldivian Population. This is more closely observed for the elderly population as presented in Figure 3.17.

Figure 3.17: Resident Maldivian Population by broad age group, 2014-2054


Source: Projected based on the 2014 Census data
The following pie-chart gives a closer look at the changes that come in the composition within broad age group by percentages.

Figure 3.18(a-c): Resident Maldivian Population by broad age group, 2014-2050

Figure 3.18a : Resident Maldivian
Population by broad age group, 2014


Figure 3.18b : Resident Maldivian Population by broad age group, 2030


Figure 3.18c : Resident Maldivian Population by broad age group, 2050


Source: Projected based on the 2014 Census data

The child population currently accounts for 28 percent of the Resident Maldivian Population. With the decline in the fertility level, it will stand at 18 percent by the end of the projection period. The elderly population will see an increase in their proportion, moving from 5 percent to 14 percent by 2050. The working age group will keep the same proportion, with a slight increase to 68 percent in 2050.

Looking more closely at the composition of working age population over the projection period we will see the high and increasing numbers of young population and youth among the working age Maldivians.

Figure 3.19: Resident Maldivian Population by broad age group, 2014-2054


[^9]
### 3.4.3 Resident Maldivian Population by locality

The population projection has been prepared to highlight the impact of assumed levels of mortality, fertility, and migration on the population at different localities.

While the Resident Maldivian Population in Maldives was 339,761 people, 38 percent of this population live in Male' and the remaining 60 percent in the twenty Atolls. Among the Resident Population of the Atolls, 50 percent reside in Administrative Islands while 11 percent live in the Non-Administrative Islands of the Atolls. Non-Administrative Islands comprise of tourist resorts and other industrial islands (include industrial islands considered as Greater Male' Area in the population projectionsThilafushi, Gulheefalhu, Hulhule).

Figure 3.20: Resident Maldivian Population in Administrative and Non-Administrative Islands, 2014-2035


Source: Projected based on the 2014 Census data

The Resident Maldivian Population in Male' will continue to increase due to constant positive migration rate to Male', even if the fertility level goes below replacement level.

If internal migration continues at its current level, Male' will consist of more than half of the Resident Maldivian Population by 2054 ( 64 percent). This is an important finding as the current government of Maldives has set up a broad policy to consolidate 70 percent of the population in Greater Male' Area by 2050 .

Though the population in Male' is 64 percent of the Resident Maldivian Population in 2054, the Resident Maldivian Population in Male' will double its size by 2040. The Resident Maldivian Population will halve between Male' and the Atolls by 2030 (see Figure 3.21 and Figure 3.22).

Figure 3.21: Resident Maldivian Population in Male' and Atolls, 2014-2054


Source: Projected based on the 2014 Census data
Figure 3.22: Share of Resident Maldivian Population in Male' and Atolls, 2014-2054


Source: Projected based on the 2014 Census data

Figure 3.23 shows the decline in population growth rate for Male' and the Atolls. The decline in the Atolls is significant, due to negative migration rates whereby higher outmigration than in-migration occurs and low fertility rates. At the end of projection period, the population growth rate in Male' reaches the lowest at 2.02 percent per year while in the Atolls negative growth rates persist from 2030 and beyond.

Figure 3.23: Population growth rate for Male' and Atolls, 2014-2050


Source: Projected based on the 2014 Census data

As seen from Figure 3.16 (a-f) and Table 3.6, Male' will absorb most of the Resident Maldivian Population in the future. This is mainly due to the negative migration in the Atolls, with Male' absorbing these migrants. This leads to a faster population growth in Male' than the Atolls and at the same time the population in the Atolls decreases at a faster pace too.

In Male' the population will double its size by 2040 and almost triple the population of 2014 by 2050. In the Atolls, due to negative migration rates, the population continues to decline after reaching its peak in 2030. At the end of the projection period, the Resident Maldivian Population in the Atolls is less than the population observed in 2014.

Table 3.6: Resident Maldivian Population by Male' and Atolls, 2014-2054

| Year | Resident Maldivians <br> (Numbers) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Republic | Male | Atoll | Male | Atoll |
| 2014 | 326,130 | 130,465 | 195,665 | 40 | 60 |
| 2020 | 363,338 | 159,990 | 203,348 | 44 | 56 |
| 2025 | 392,205 | 186,667 | 205,538 | 48 | 52 |
| 2030 | 417,884 | 213,476 | 204,408 | 51 | 49 |
| 2035 | 441,659 | 240,467 | 201,192 | 54 | 46 |
| 2040 | 464,252 | 268,455 | 195,797 | 58 | 42 |
| 2045 | 485,516 | 298,102 | 187,414 | 61 | 39 |
| 2050 | 505,039 | 329,739 | 175,300 | 65 | 35 |
| 2054 | 518,972 | 356,243 | 162,729 | 69 | 31 |

Source: Projected based on the 2014 Census data

Changes in the age composition between Male' and the Atolls also show marked differences. In 2014, 24 percent of the Male' population consisted of children while this proportion went down to 18 percent by 2050. The working age group continues to grow in number but showed a decrease overtime in the proportion from 73 percent in 2014 to 68 percent in 2054. More significantly is the increase in the elderly population, which will increase from 3 percent in 2014 to 14 percent in 2050.

Figure 3.24(a-c): Resident Maldivian Population in Male' by broad age group, 2014-2054

Figure 3.24a: Resident Maldivian Population in Male' by broad age group, 2014

Figure 3.24b: Resident Maldivian Population in Male' by broad age group, 2030

Figure 3.24c: Resident Maldivian Population in Male' by broad age group, 2050


Source: Projected based on the 2014 Census data
In the Atolls, the initial composition of the working age group is lower compared to Male'. But interestingly, the labour force will increase while the child population in the Atoll will decrease overtime. The elderly population also shows an increase, which is expected to go from 6 percent to 16 percent by 2050.

Figure 3.25 (a-c): Resident Maldivian Population in Atolls by broad age group, 2014-2054

Figure 3.25a: Resident Maldivian Population in Atolls by broad age group, 2014

Figure 3.25b: Resident Maldivian Population in Atolls by broad age group, 2030

Figure 3.25c: Resident Maldivian Population in Atolls by broad age group, 2050


Source: Projected based on the 2014 Census data

## Resident Maldivian Population in Male'

Male' being the capital island of the country welcomes a high number of in-migrants every year, in addition to the population movements that occurs in the country. The population pyramid for Male' for the current year (2018) and twelve years down the line in 2030 are depicted in Figures 3.26 (a-b) below.

Figure 3.26a: Population pyramid of Resident Maldivian and Foreign Population of Male', 2018


Figure 3.26b: Population pyramid of Resident Maldivian and Foreign Population of Male', 2030


Source: Projected based on the 2014 Census data

## Resident Maldivian Population in the Atolls

As for the Atolls a high amount of out-migration occurs every year, mainly towards the capital Male' in search of better opportunities. The population pyramid for Atolls (include combined Maldivian Population residing in the 20 atolls) for the current year (2018) and twelve years down the line in 2030 are depicted in Figure 3.27(a-b) below.

Figure 3.27a: Population pyramid of Resident Maldivian and Foreign Population of Atolls, 2018


Figure 3.27b: Population pyramid of Resident Maldivian and Foreign Population of Atolls, 2030


[^10]As seen from Figure 3.20, the Resident Maldivian Population continues to grow in Male' while the population in the Atolls decreases towards the end of the projection period. The 2014 Census showed that the Resident Maldivian Population is dispersed across the country with 9 Atolls having a population greater than 10,000 people (HA, HDh, Sh, N, R, K, L, GDh, and S).

Table 3.7: Resident Maldivian Population by locality, 2014 \& 2054

| Locality | Population |  |
| :---: | :---: | :---: |
|  | 2014 | 2054 |
| Male' | 130,465 | 35,6243 |
| North Thiladhunmathi (HA) | 12,939 | 7,801 |
| South Thiladhunmathi (HDh) | 18,569 | 21,451 |
| North Miladhunmadulu (Sh) | 12,091 | 13,361 |
| South Miladhunmadulu (N) | 10,483 | 9,925 |
| North Maalhosmadulu (R) | 14,862 | 14,642 |
| South Maalhosmadulu (B) | 8,878 | 4,618 |
| Faadhippolhu (Lh) | 7,905 | 5,047 |
| Male' Atoll (K) | 12,221 | 12,953 |
| North Ari Atoll (AA) | 5,907 | 6,467 |
| South Ari Atoll (ADh) | 8,150 | 10,292 |
| Felidhu Atoll (V) | 1,601 | 543 |
| Mulakatholhu (M) | 4,705 | 2,813 |
| North Nilandhe Atoll (F) | 4,119 | 5,824 |
| South Nilandhe Atoll (Dh) | 5,305 | 4,373 |
| Kolhumadulu (Th) | 8,901 | 3,362 |
| Hadhdhunmathi (L) | 11,795 | 11,279 |
| North Huvadhu Atoll (GA) | 8,334 | 2,722 |
| South Huvadhu Atoll (GDh) | 11,587 | 3,313 |
| Gnaviyani (Gn) | 7,984 | 8,604 |
| Addu City (S) | 19,329 | 13,339 |

Source: Projected based on the 2014 Census data

By 2054, the pattern of population distribution will change among the Atolls where in most of the Atolls the population will decline. The projection shows that only 7 Atolls had a population greater than 10, 000 people ( $\mathrm{HDh}, \mathrm{Sh}, \mathrm{R}, \mathrm{K}, \mathrm{ADh}, \mathrm{L}$, and S ) in 2054. The most striking feature is that many of the bigger Atolls like GA \& GDh Atoll will lose close to one-third of their population by 2050. This again owes to the negative migration rates and the decline in the fertility rate.

### 3.4.4 Impact of changes in population on socio-economic indicators

It is important to look at the different socio-economic indicators as they strongly influence the changes in the population dynamics in the future. This section introduces a brief analysis of these indicators which are required for detailed sectoral planning, policy making as well as to have a clear picture of what would happen in the future when the demographic components of population change. Population projections are also useful to look at in terms of size of work force, education, dependency ratio, and population ageing. Hence the projections will exhibit the magnitude of socio-economic sector needs for Maldives in the years to come. In the short term, only slight changes might be observed for the population. However, over a longer term, these changes become more significant.

## a) Size of the work force

The size of the work force (persons aged 15-64 years) is considered as the working age population. This provides an indication of the potential size of the future labour force. It shows a rough estimate of the future number of additional jobs that need to be created given the current situation about the stock of jobs. The current labour force participation rate (LFPR) in Maldives in 2014 is 63.8 percent.

In the 2014 Census, the working age population consisted of 67 percent of the Resident Maldivian Population. It is interesting to note that the size of the work force will remain the same, with a slight increase in percentage from 68 percent to 70 percent up to 2040 and then again declining to 68 percent by 2050 (see Figure 3.28).

Figure 3.28: Share of working age group among Resident Maldivian Population, 2014-2054


Source: Projected based on the 2014 Census data

This implies that the government will need to continue its efforts to create new jobs and reduce unemployment, especially among the growing young population. Due to the constant youthful population, it is expected that the LFPR will increase in the future. Having a large size of work force while at the same time the dependency ratio remains low provides the window of opportunity when a demographic dividend can be captured. The 2006 and 2014 Census data shows that Maldives have entered the demographic window of opportunity between 2005 and 2010 (see May, 2016). Hence, the challenge lies with the government in absorbing this working age population into the labour force, and investing in their education, skills development, and training.

## b) Education

Education is important as it is associated with a person's employability, reproductive health, and decision-making process. The 2014 Census showed that 82 percent of the $5+$ population is currently attending school while 16 percent is engaged in other trainings/institutions.

Since the population projection has been prepared for five-year age groups, it is assumed that preschool is 0-4 years, primary age is 5-14 years, and secondary/higher secondary is 15-19 years.

Table 3.8: Distribution of population within child age group, 2014-2054

| Year | Resident Maldivian Population |  |  |  | Percent (out of Resident Maldivian Population) |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Pre-school (0-4 yrs considered) | Primary age (5-14 yrs considered) | Secondary/ Higher Secondary Education (15-19 yrs considered) | Total Population | Pre-school (considered as $0-4 \mathrm{yrs}$ ) | Primary age (considered $5-14 \mathrm{yrs})$ | Secondary/ Higher Secondary Education (considered as $15-19 \mathrm{yrs})$ |
| 2014 | 35,843 | 57,954 | 30,926 | 339,761 | 11 | 17 | 9 |
| 2018 | 37,192 | 65,541 | 27,512 | 366,176 | 10 | 18 | 8 |
| 2020 | 37,870 | 69,253 | 27,101 | 379,270 | 10 | 18 | 7 |
| 2025 | 36,464 | 73,179 | 34,784 | 410,349 | 9 | 18 | 8 |
| 2030 | 33,961 | 73,580 | 37,085 | 438,547 | 8 | 17 | 8 |
| 2035 | 32,988 | 69,711 | 39,060 | 465,191 | 7 | 15 | 8 |
| 2040 | 33,236 | 66,278 | 37,897 | 491,051 | 7 | 13 | 8 |
| 2045 | 33,590 | 68,253 | 44,991 | 516,035 | 7 | 13 | 9 |
| 2050 | 33,274 | 66,178 | 35,002 | 539,795 | 6 | 12 | 6 |
| 2054 | 32,394 | 66,325 | 35,414 | 557,537 | 6 | 12 | 6 |

Source: Projected based on the 2014 Census data

The effect of declining birth rates reflect on the child population (0-4 years). In 2014, the 0-4-year-old constituted 11 percent $(35,843)$ of the Resident Maldivian Population. This number will decrease to 32,394 children, which accounts for 6 percent of the Resident Maldivian Population in 2054. The expected reduction in the births, considered as pre-school population (0-4 years), means that the demand for pre-school services will fall in the future. The decrease is also observed in the primary as well as in the secondary age group. This means that the government will now be able to gradually shift its programmatic focus from looking at quantity to improving quality of education throughout the country.

Figure 3.29: Percentage of projected population in pre-school, primary and secondary grade, 2014-2054


Source: Projected based on the 2014 Census data

## c) Reproductive age group

In the immediate future, the number of women entering into the reproductive age group (15-49 years) will have a steady increase, with the addition of about 19,000 females by 2050. However, due to the changes in the population dynamics, the percentage contributed by the women of reproductive age within the total female population will decrease from 59 percent to 45 percent.

Table 3.9: Reproductive age women, 2014-2054

| Year | Female <br> Population |  |
| :---: | :---: | :---: |
| Reproductive |  |  |
| Age Women |  |  |$\quad$| Women in |
| :---: |
| Reproductive |
| Age group (\%) |

[^11]
## d) Demographic dependency ratio

The demographic dependency ratio shows the number of dependents, age 0 to 14 completed and over the age of 65 , to the total working age population, age 15 to 64 completed. This indicator may be refined by taking young dependents in the age bracket 0 to 19 completed and/or by considering that old dependents will become dependent at an earlier age than 65 exact (e.g., at age 62 exact). An economic dependency ratio may also be calculated by taking out from the total working population those who are not taking part in the labour force (e.g., the unemployed; see May and Turbat, 2017). In this report, however, only the demographic dependency ratio will be examined, which will be referred hereafter as the dependency ratio or the overall dependency ratio.

The dependency ratio indicates the pressure that dependents exert on the working age population. It indicates the potential effects of changes in the population age structure for social and economic development and this indicator may help identify areas (in particular, specific age groups) that will need social support and programs.

A higher dependency ratio indicates that the economically active population and the overall economy face a greater burden to support and provide the social services (e.g., education, health, and social security) needed by children and by older persons who are considered to be dependents.

In early 1990, the Maldives experienced a high dependency ratio meaning more children and elders were dependent on the working age population. This was also observed in 1995. By 2014, the overall dependency ratio has decreased to 48. The overall dependency ratio has shown improvement over the years meaning there was 1 dependent for 2 people of the working age group in 2014.

The projection shows that the dependency ratio is going to remain at the constant level of 48.
Figure 3.30: Overall dependency ratio, child dependency ratio and old dependency ratio, 1990-2050


Source: Maldives Population and Housing Censuses (1990-2014) and projected based on the 2014 Census data

Since improvements have been made in the overall dependency ratio at national level, it is important to look at who contributes more as dependents to the overall dependency ratio, namely the children or the elderly population. This is measured by the child dependency ratio and the old age dependency ratio.

In 1990, the high dependency ratio was due to the high child dependency ratio, which was at 98 (for every 100 persons of the working age group, 98 children were their dependents), while the old age dependency ratio was 5 . However, in the future, the old age dependency ratio will increase from 5 dependents to 20 elderly persons dependent on every 100 persons of working age. As the child dependency ratio declines and the old age dependency ratio increases, this throws also some light on the population ageing process. Increase in old age dependency ratios is an indicator of the added pressures that social security and public health systems of the country will have to withstand in the future.

## e) Population Ageing

Population ageing is defined by an increase of the absolute number of old people (whatever defined) in the general population, and when the older people represent a greater fraction of the total population.

Population ageing is triggered by a decline in fertility levels and an increase of the life expectancy at birth (i.e., an increase of the average length of life). The United Nations estimate that the rate of population ageing in the 21 st century will exceed that of the previous century.

A population is considered relatively old when the proportion of the population age 65 and over exceeds 8 to 10 percent (Gavrilov and Heuveline, 2003: 32). In the Maldives in 2014, the number of elderly aged 65 years and more was 16,337 people which accounted for 5 percent of the total Resident Maldivian Population. By 2054, the population age 65 years and above is projected to be 88,963 persons, taking up a share of 14 percent of the Resident Maldivian Population.

Various indicators are used to measure population ageing with more accuracy. A crude indicator is often given by the median age. The median age is a statistical measure of location and defines exactly the age at which half the population is older and the other half is younger than the median age. The median age is often used to describe a population as 'young', 'old', or 'ageing'. In 2014, the median age in Maldives was 26 years compared to 17 years in 1985 (see Table 3.10).

Table 3.10: Past and projected median age of Maldivian Population, 1985-2054

| Year | Median Age <br> (in years) |
| :---: | :---: |
| 1985 | 17 |
| 1990 | 16 |
| 1995 | 17 |
| 2000 | 19 |
| 2006 | 22 |
| 2014 | 26 |
| 2020 | 28 |
| 2030 | 31 |
| 2040 | 33 |
| 2050 | 35 |
| 2054 | 37 |

Source: Projected based on the 2014 Census data

Table 3.10 indicates that though the population is still relatively young, it had shown in the past and will show more in the future - a gradual decline in the proportion of the younger population. By 2054, the median age of the population is projected to be 37 years. When the median age rises and is above 30 years, the population is said to be 'ageing'. This indicates that Maldives has transitioned into an ageing society, meaning that more adults are in the population and consequently that adults represent a larger share of the total population.

More refined indicators of population ageing include the ageing index, which is sometimes referred to as the "elder-child ratio". The ageing index is defined as the number of people age 65 and over per 100 youths under age 15 (Gavrilov and Heuveline, 2003: 33). The ageing index compares the number of elderly people to the number of children and reflects the long-term decline in fertility as well as the improvement of survival in the older ages. Therefore, the ageing index is a good indicator of changes in the age structure within the population.

Table 3.11: Past and projected ageing index, 2014-2054

| Years | Children <br> $(0-14$ years $)$ | Elderly Population <br> $(65+$ years $)$ | Ageing Index |
| :---: | :---: | :---: | :---: |
| 2014 | 93,797 | 16,377 | 17 |
| 2020 | 107,123 | 18,178 | 17 |
| 2030 | 107,541 | 31,783 | 30 |
| 2040 | 99,514 | 48,432 | 49 |
| 2050 | 99,452 | 74,516 | 75 |
| 2054 | 98,719 | 88,963 | 90 |

Source: Projected based on the 2014 Census data
The ageing index showed in Table 3.11 indicates that there were 17 elderly persons to every 100 children in 2014. However, by 2054, it will rise to 90 elderly persons to every 100 children. The ageing index has policy implications for the planning of the future economic activity, which will result from the shortfall of new entrants into the labour force who are needed to offset the gap filled by the leavers due to retirement age. It should also be noted that when the median age increases, there is a corresponding increase in the ageing index.

Finally, another indicator to assess population ageing is the potential support ratio (PSR) by age, i.e., the ratio of population by certain age groups per population $65+$ or per population $70+$ (see United Nations, 2017). The potential support ratio (PSR) is calculated by the number of people age $15-64$ to one person of the elderly age. As the population ages, the potential support ratio tends to increase the dependency of this population on the potential workers. PSR falls from 14 persons in the working age per an elderly person in 2014 to half of that by 2040 and reduces further to 4 persons in the working age per an elderly person by the year 2054. This trend is observed in the PSR for the Maldives (see Table 3.12).

Table 3.12: Potential support ratio, 2014-2054

| Years | Working age <br> population | Elderly Population <br> $(65+$ years $)$ | Potential <br> Support Ratio |
| :---: | :---: | :---: | :---: |
| 2014 | 229,587 | 16,377 | 14 |
| 2020 | 253,969 | 18,178 | 14 |
| 2030 | 299,224 | 31,783 | 9 |
| 2040 | 343,106 | 48,432 | 7 |
| 2050 | 365,827 | 74,516 | 5 |
| 2054 | 369,855 | 88,963 | 4 |

Source: Projected based on the 2014 Census data



## Part C:

## Policy Implications and Ways Forward

### 4.1 Introduction

The Maldives has experienced rapid economic and social change in the past 30 years. At the same time, the population of Maldives has almost completed its demographic transition, i.e., the shift from high crude death rates and high crude birth rates to low ones, a process leading to a new demographic equilibrium (May, 2016: 2).

The population projections, which are presented in the section 2: Calculation of assumptions by population categories of this report are an attempt to map the demographic future of the country over several decades, namely from 2014 until 2054. These projections are based on the results of the Maldives Population and Housing Census 2014, which have been complemented with data gathered from other sources. The population projections use assumptions on future trends of the key demographic components, i.e., mortality, fertility and migration. Whereas plausible assumptions can be made rather easily for mortality and fertility (by extrapolating past trends) as well as for other demographic indicators such as the sex ratio at birth, future trends of migration are much more difficult to predict because they are mostly linked to the future economic prospects of the country.

The results of the population projections, which are discussed in the part B: Maldives Population Projections Analysis of this report, point to several features that can be anticipated in any population moving toward the final stage of its demographic transition and experiencing high levels of internal and international migration. In this section Policy Implications and Ways Forward, we will discuss the main results of the population projections for Maldives 2014-2054, the population policy implications of these findings as well as the way forward for policy formulation and implementation in Maldives.

This analysis will be carried out within the broader context of the population and development challenges in the Maldives, as outlined in the report Maldives Population Dynamics: Policy Prospects for Human Growth and Opportunity published in 2016 by the National Bureau of Statistics and the UNFPA Maldives Country Office (May, 2016).

### 4.2 Key Results of the Population Projections 2014-2054

The results of the population projections for Maldives for the period 2014 to 2054 indicate that a large increase of the population is expected. The Maldivian Resident Population will continue to grow and reach a population of 974,359 in 2054, i.e., close to one million persons. However, far more important than the sheer number of people will be the changes in the age distribution (the population pyramid) as well as in the spatial (geographical) distribution of the population.

The major features of the changing population dynamics in Maldives in the period 2014-2054, which can be derived from the population projections 2014 to 2054, can be summarized as follows:

- By 2054, more than 64 percent of the Resident Maldivian Population will be living in the Greater Male' Area, as it was defined in part A: Projection Methodology of this report;
- Improvements in life expectancy at higher ages imply that the subgroup of elderly people is itself ageing, which will accelerate the overall population ageing in Maldives; and
- The size of the labour force will remain at a constant rate throughout the population projection period, accounting for 68 percent of the Resident Maldivian Population in 2054 (although the percentage of the working age group is expected to peak at 70 percent in year 2040).


### 4.3 Policy Implications of the Population Projections

The Maldives are currently facing population and development challenges, which were outlined in the 2016 report Maldives Population Dynamics: Policy Prospects for Human Growth and Opportunity (May, 2016). The main population and development challenges of the country can be summarized as follows (May, 2016: 2-3):

- Improve youth's human capital and reproductive health outcomes, including gender equitable policies;
- Capture a first demographic dividend; and
- Manage internal and international migration.

The results of the population projections for the period 2014 to 2054 reinforce several of these findings. In addition, the emerging age-related transformations and changing geographical patterns of the population of Maldives will bring several demographic, economic, and social consequences. They will also have complex social and economic implications at the societal and individual levels. These emerging trends and patterns, as highlighted in the results of the new population projections, will call for a re-examination of the current policy measures as well as for new policy interventions.

Focusing on the key results of the population projections 2014-2054, one may already suggest several specific policy recommendations, as follows:

- The rapid concentration of the population in the Greater Male' Area (the population "consolidation" policy is a goal pursued by the Government of Maldives), will re-emphasize the need to continue with affordable housing schemes targeted to different level of income in order to help people relocate to the Greater Male' Area;
- The rapid ageing of the population will imply that better mechanisms need to be established to assess on the retirement system, and to determine the income, savings, and taxation policies pertaining to the elderly population; and
- The size of the labour force, which will remain almost constant throughout the projection period, indicates the need to foster education, and especially female education, if the country is to capture a first demographic dividend (which is defined as an economic surplus generated by a larger proportion of active adults who are better trained and employed).
- Additionally, the rapid ageing of the population will imply that better mechanisms need to be established to ensure sustainable and rights-based health and social protection services for the elderly, and to determine the income, savings, and taxation policies pertaining to the elderly population.

With respect to the labour force in Maldives, additional and supportive policies will also be required, especially policies that are geared at the youth and that will foster gender equality. In particular, female-centered policies will be needed to improve the human capital of Maldivian women because this sub-group is expected to play a greater economic role in the future.

### 4.4 The Way Forward for Policy Formulation and Implementation

The policy recommendations that are suggested herewith to address the salient population and develop features as highlighted in the new population projections of Maldives for the period 20142054 should not be pursued in isolation of each other. On the contrary, they should be implemented in a synergistic way and within a broader policy framework, which calls for a re-assessment of the processes of population policy formulation, implementation, and monitoring in the Maldives.

The 2016 report Maldives Population Dynamics: Policy Prospects for Human Growth and Opportunity had already outlined the major axes that are necessary to renew the policy process in the Maldives. The strategy proposed in this study was four-pronged, as follows (May, 2016: 35):

- Bring population issues within overall development strategies in Maldives;
- Strengthen the institutional setting to address population issues;
- Expand population and development research; and
- Enhance advocacy on population and development issues.

The time has come for the Maldives to highlight population and development issues within the overall socio-economic development strategy of the country. To do so, it will be necessary to reinforce the institutions dealing with population and development issues, especially those located in the President's Office including the Economic and Youth Council and the Social Council. More research on population and development should help support this process to this end, it is necessary that the National Bureau of Statistics (NBS) prepare additional population projections at the single island level for future planning purposes (the population projections examined in this report have been prepared at the Atoll or Administrative Island level and for 5 -year age groups). Finally, it will be important to sensitize policymakers on using the population projections indicators for short and medium-term development planning as well as for the reporting on the Sustainable Development Goals (SDGs), which cover the period 2015 to 2030 (World Bank, 2017). This will also help raise the awareness about population and development issues among the Maldivian policymakers.

## Annex 1:

Age-Specific Fertility Rates by Locality and age group, 2014

| Locality | ASFR for 2014 |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
|  | $\mathbf{1 5 - 1 9}$ | $\mathbf{2 0 - 2 4}$ | $\mathbf{2 5 - 2 9}$ | $\mathbf{3 0 - 3 4}$ | $\mathbf{3 5 - 3 9}$ | $\mathbf{4 0 - 4 4}$ | $\mathbf{4 5 - 4 9}$ |
| Republic | 7.19 | 103.67 | $\mathbf{1 4 3 . 8 9}$ | 121.03 | 77.59 | 31.74 | 6.58 |
| Male' | 4.01 | 58.11 | 123.05 | 112.65 | 72.85 | 33.19 | 6.06 |
| North Thiladhunmathi (HA) | 1.70 | 155.49 | 172.59 | 142.61 | 70.22 | 19.28 | 20.94 |
| South Thiladhunmathi (HDh) | 7.96 | 131.58 | 161.61 | 131.55 | 105.98 | 30.80 | 11.93 |
| North Miladhunmadulu (Sh) | 9.73 | 150.46 | 155.53 | 117.44 | 69.11 | 29.06 | 0.00 |
| South Miladhunmadulu (N) | 6.21 | 175.60 | 169.34 | 115.47 | 84.80 | 14.12 | 0.00 |
| North Maalhosmadulu (R) | 13.06 | 152.35 | 153.94 | 129.27 | 90.91 | 44.54 | 2.65 |
| South Maalhosmadulu (B) | 5.15 | 119.89 | 136.27 | 125.58 | 74.53 | 21.05 | 6.78 |
| Faadhippolhu (Lh) | 13.77 | 158.65 | 153.32 | 101.83 | 79.68 | 7.87 | 3.69 |
| Male' Atoll (K) | 9.39 | 166.38 | 137.11 | 124.20 | 70.84 | 27.69 | 3.92 |
| North Ari Atoll (AA) | 8.89 | 178.71 | 172.32 | 106.23 | 91.43 | 23.12 | 7.52 |
| South Ari Atoll (ADh) | 3.57 | 181.40 | 213.02 | 117.96 | 88.56 | 29.79 | 25.51 |
| Felidhu Atoll (V) | 0.00 | 68.97 | 207.32 | 147.06 | 18.87 | 0.00 | 25.64 |
| Mulakatholhu (M) | 0.00 | 149.48 | 163.70 | 161.90 | 63.38 | 11.90 | 0.00 |
| North Nilandhe Atoll (F) | 5.08 | 231.16 | 218.62 | 130.43 | 141.67 | 39.22 | 8.93 |
| South Nilandhe Atoll (Dh) | 4.78 | 156.52 | 145.96 | 144.10 | 53.57 | 19.35 | 0.00 |
| Kolhumadulu (Th) | 16.95 | 163.27 | 166.03 | 135.27 | 77.18 | 26.82 | 8.13 |
| Hadhdhunmathi (L) | 25.34 | 128.34 | 142.22 | 119.27 | 75.43 | 34.16 | 10.17 |
| North Huvadhu Atoll (GA) | 11.43 | 122.03 | 163.64 | 147.24 | 86.38 | 28.99 | 0.00 |
| South Huvadhu Atoll (GDh) | 15.25 | 135.83 | 174.46 | 141.08 | 94.59 | 56.72 | 7.19 |
| Gnaviyani (Gn) | 13.85 | 119.53 | 150.12 | 113.07 | 76.92 | 72.73 | 4.90 |
| Addu (S) | 6.79 | 107.75 | 139.63 | 131.01 | 73.39 | 37.23 | 3.07 |


| Place of usual residence | Place of previous residence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | Not stated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Republic | Male' | HA | HDh | Sh | N | R | B | Lh | K | AA | ADh | v | M | F | Dh | Th | L | GA | GDh | Gn | s | Abroad |  |
| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) | (16) | (17) | (18) | (19) | (20) | (21) | (22) | (23) | (24) | (25) |
| Both Sexes |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Republic | 147,927 | 29,816 | 6,881 | 6,963 | 6,009 | 5,000 | 8,513 | 5,194 | 4,499 | 6,212 | 2,378 | 3,137 | 962 | 2,425 | 1,287 | 2,756 | 5,297 | 4,723 | 4,349 | 6,865 | 2,464 | 7,936 | 14,103 | 10,158 |
| Male' | 68,422 | - | 4,446 | 3,838 | 2,496 | 2,695 | 3,696 | 2,936 | 2,561 | 1,967 | 1,163 | 1,357 | 574 | 1,523 | 827 | 1,367 | 3,807 | 2,545 | 3,239 | 5,062 | 1,587 | 5,164 | 11,872 | 3,700 |
| Atolls (Includes Administrative and Non- Administrative Islands) | 79,305 | 29,787 | 2,428 | 3,111 | 3,507 | 2,300 | 4,815 | 2,247 | 1,932 | 4,235 | 1,213 | 1,774 | 388 | 900 | 457 | 1,384 | 1,485 | 2,169 | 1,108 | 1,798 | 873 | 2,761 | 2,224 | 6,409 |
| North Thiladhunmathi (HA) | 3,898 | 1,715 | 930 | 221 | 38 | 58 | 26 | 22 | 55 | 200 | 28 | 71 | 5 | 14 | 6 | 17 | 18 | 33 | 11 | 21 | 16 | 40 | 63 | 290 |
| South Thiladhunmathi (HDh) | 6,039 | 2,400 | 346 | 1,502 | 187 | 60 | 56 | 57 | 90 | 292 | 69 | 61 | 8 | 35 | 10 | 14 | 33 | 29 | 15 | 25 | 23 | 50 | 186 | 491 |
| North Miladhunmadulu (Sh) | 5,129 | 1,242 | 48 | 140 | 2,421 | 222 | 120 | 52 | 100 | 217 | 40 | 51 | 11 | 10 | 17 | 10 | 22 | 12 | 21 | 18 | 9 | 24 | 86 | 236 |
| South Miladhunmadulu (N) | 3,955 | 1,411 | 65 | 57 | 116 | 947 | 116 | 55 | 251 | 224 | 27 | 40 | 14 | 19 | 8 | 22 | 45 | 28 | 10 | 20 | 20 | 33 | 66 | 361 |
| North Maalhosmadulu (R) | 6,603 | 1,577 | 48 | 54 | 94 | 111 | 3,618 | 126 | 166 | 138 | 30 | 25 | 7 | 15 | 7 | 10 | 39 | 16 | 15 | 28 | 11 | 39 | 106 | 323 |
| South Maalhosmadulu (B) | 4,299 | 1,298 | 47 | 66 | 73 | 54 | 196 | 1,353 | 110 | 223 | 62 | 62 | 16 | 10 | 6 | 8 | 21 | 30 | 15 | 44 | 30 | 82 | 129 | 364 |
| Faadhippolhu (Lh) | 2,853 | 1,027 | 51 | 37 | 74 | 263 | 112 | 34 | 565 | 112 | 37 | 24 | 2 | 13 | 5 | 7 | 20 | 20 | 22 | 39 | 21 | 51 | 112 | 205 |
| Male' Atoll (K) | 9,861 | 3,175 | 442 | 553 | 223 | 265 | 248 | 209 | 298 | 1,364 | 180 | 258 | 60 | 112 | 53 | 224 | 137 | 137 | 105 | 162 | 242 | 544 | 209 | 661 |
| North Ari Atoll (AA) | 2,574 | 906 | 95 | 132 | 41 | 41 | 69 | 75 | 41 | 129 | 290 | 191 | 6 | 25 | 22 | 8 | 10 | 19 | 13 | 30 | 30 | 91 | 45 | 265 |
| South Ari Atoll (ADh) | 4,285 | 1,271 | 120 | 107 | 85 | 72 | 58 | 66 | 62 | 227 | 239 | 674 | 33 | 112 | 25 | 63 | 41 | 53 | 20 | 50 | 62 | 117 | 88 | 640 |
| Felidhu Atoll (V) | 758 | 343 | 9 | 8 | 10 | 10 | 12 | 6 | 4 | 33 | 5 | 19 | 165 | 26 | 9 | 6 | 3 | 18 | 1 | 3 | 5 | 4 | 23 | 36 |
| Mulakatholhu (M) | 1,882 | 932 | 30 | 33 | 19 | 27 | 13 | 18 | 10 | 57 | 12 | 23 | 30 | 343 | 12 | 42 | 36 | 37 | 11 | 11 | 8 | 27 | 41 | 110 |
| North Nilandhe Atoll (F) | 1,083 | 478 | 14 | 13 | 5 | 2 | 11 | 15 | 15 | 31 | 8 | 16 | 6 | 13 | 164 | 34 | 24 | 20 | 11 | 24 | 3 | 25 | 24 | 127 |
| South Nilandhe Atoll (Dh) | 2,717 | 1,020 | 46 | 39 | 20 | 28 | 38 | 19 | 11 | 142 | 24 | 67 | 9 | 60 | 45 | 764 | 44 | 48 | 11 | 21 | 17 | 60 | 38 | 146 |
| Kolhumadulu (Th) | 3,595 | 1,923 | 20 | 24 | 13 | 23 | 29 | 21 | 14 | 61 | 10 | 14 | 6 | 27 | 11 | 35 | 804 | 125 | 8 | 33 | 4 | 29 | 98 | 263 |
| Hadhdhunmathi (L) | 4,130 | 1,534 | 30 | 25 | 21 | 36 | 24 | 24 | 30 | 75 | 19 | 27 | 2 | 21 | 18 | 42 | 119 | 1,403 | 41 | 48 | 17 | 45 | 96 | 433 |
| North Huvadhu Atoll (GA) | 2,908 | 1,246 | 23 | 12 | 17 | 16 | 16 | 19 | 25 | 107 | 9 | 25 | 1 | 13 | 7 | 7 | 18 | 59 | 432 | 289 | 60 | 143 | 76 | 288 |
| South Huvadhu Atoll (GDh) | 4,042 | 1,922 | 15 | 19 | 11 | 14 | 7 | 14 | 30 | 68 | 12 | 21 | - | 8 | 17 | 19 | 24 | 32 | 205 | 655 | 93 | 220 | 92 | 544 |
| Gnaviyani (Gn) | 2,038 | 1,122 | 13 | 36 | 7 | 17 | 17 | 22 | 21 | 104 | 24 | 28 | - | 3 | 5 | 19 | 8 | 15 | 36 | 85 | - | 185 | 143 | 128 |
| Addu (S) | 6,656 | 3,245 | 36 | 33 | 32 | 34 | 29 | 40 | 34 | 431 | 88 | 77 | 7 | 21 | 10 | 33 | 19 | 35 | 105 | 192 | 202 | 952 | 503 | 498 |
| Not Stated | 200 | 29 | 7 | 14 | 6 | 5 | 2 | 11 | 6 | 10 | 2 | 6 | - | 2 | 3 | 5 | 5 | 9 | 2 | 5 | 4 | 11 | 7 | 49 |

TABLE MG 10 : POPULATION WITH A DIFFERENT USUAL AND PREVIOUS RESIDENCE, BY PLACE OF USUAL RESIDENCE AND PREVIOUS RESIDENCE, SEX AND LOCALITY (ATOLL), Census 2014

| Place of usual residence | Place of previous residence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | Not stated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Republic | Male' | HA | HDh | sh | N | R | в | Lh | к | AA | ADh | $v$ | M | F | Dh | Th | L | 6A | GDh | 6 n | $s$ | Abroad |  |
| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) | (16) | (17) | (18) | (19) | (20) | (21) | (22) | (23) | (24) | (25) |
| Male |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Republic | 79,431 | 15,440 | 3,683 | 3,623 | 3,046 | 2,684 | 4,220 | 2,805 | 2,479 | 4,761 | 1,430 | 2,044 | 521 | 1,231 | 687 | 1,394 | 2,654 | 2,418 | 2,168 | 3,264 | 1,315 | 4,064 | 7,450 | 6,050 |
| Male' | 33,668 |  | 2,218 | 1,935 | 1,360 | 1,301 | 1,800 | 1,376 | 1,250 | 1,060 | 546 | 660 | 265 | 725 | 446 | 651 | 1,895 | 1,244 | 1,556 | 2,339 | 737 | 2,325 | 6,024 | 1,955 |
| Atolls (Includes Administrative and Non- Administrative Islands) | 45,586 | 15,414 | 1,459 | 1,674 | 1,680 | 1,380 | 2,418 | 1,418 | 1,223 | 3,691 | 882 | 1,379 | 256 | 505 | 239 | 741 | 755 | 1,167 | 611 | 920 | 575 | 1,731 | 1,419 | 4,049 |
| North Thilachunmathi (HA) | 2.065 | 823 | 459 | 130 | 16 | 37 | 10 | 16 | 39 | 170 | 23 | 60 | 1 | 4 | 1 | 5 | 8 | 18 | 3 | 9 | 9 | 29 | 41 | 154 |
| South Thilachunmathi (HDh) | 3.017 | 1,147 | 165 | 585 | 57 | 33 | 23 | 28 | 49 | 262 | 58 | 50 | 4 | 18 | 3 | 5 | 20 | 13 | 11 | 11 | 11 | 24 | 154 | 286 |
| North Miladhunmadulu (Sh) | 2,584 | 675 | 24 | 63 | 1,017 | 102 | 62 | 33 | 42 | 199 | 35 | 36 | 7 | 5 | 10 | 8 | 12 | 6 | 12 | 4 | 6 | 10 | 70 | 146 |
| South Miladhunmadulu ( N ) | 2,135 | 660 | 37 | 35 | 63 | 491 | 59 | 37 | 132 | 191 | 22 | 36 | 9 | 9 | 4 | 16 | 22 | 12 | 7 | 10 | 11 | 23 | 40 | 209 |
| North Maalhosmadulu (R) | 3,243 | 759 | 21 | 18 | 42 | 60 | 1,674 | 67 | 97 | 103 | 24 | 23 | 4 | 9 | 2 | 7 | 26 | 8 | 10 | 7 | 5 | 24 | 69 | 184 |
| South Maalhosmadulu (B) | 2,549 | 605 | 30 | 41 | 55 | 42 | 112 | 795 | 80 | 207 | 49 | 54 | 9 | 5 | 5 | 4 | 8 | 16 | 8 | 27 | 25 | 60 | 81 | 231 |
| Faadhippolhu (Lh) | 1,570 | 488 | 27 | 21 | 38 | 138 | 61 | 23 | 337 | 74 | 16 | 20 | 1 | 9 | 3 | 5 | 11 | 9 | 15 | 19 | 12 | 36 | 72 | 135 |
| Male' Atoll ( K ) | 7.818 | 2,163 | 394 | 464 | 194 | 242 | 198 | 184 | 245 | 1,227 | 145 | 230 | 34 | 78 | 30 | 142 | 103 | 109 | 71 | 121 | 219 | 501 | 157 | 567 |
| North Ari Atoll (AA) | 1,666 | 464 | 63 | 103 | 35 | 36 | 54 | 55 | 26 | 118 | 187 | 132 | 6 | 19 | 10 | 6 | 7 | 12 | 11 | 17 | 25 | 80 | 30 | 170 |
| South Ari Atoll (ADh) | 2,967 | 676 | 104 | 81 | 75 | 63 | 43 | 56 | 58 | 206 | 164 | 480 | 20 | 64 | 11 | 43 | 22 | 42 | 17 | 40 | 53 | 102 | 45 | 502 |
| Felidhu Atoll (V) | 441 | 167 | 5 | 4 | 5 | 6 | 10 | 4 | 3 | 23 | 5 | 16 | 120 | 11 | 4 | 5 | - | 9 | - | 3 | 3 | 4 | 12 | 22 |
| Mulakatholhu (M) | 967 | 442 | 15 | 15 | 11 | 17 | 7 | 9 | 3 | 47 | 8 | 17 | 18 | 180 | 4 | 22 | 19 | 15 | 7 | 2 | 1 | 11 | 27 | 70 |
| North Nilandhe Atoll (F) | 545 | 227 | 5 | 7 | 3 | 1 | 5 | 10 | 3 | 19 | 5 | 11 | 5 | 8 | 82 | 24 | 13 | 11 | 6 | 12 | 2 | 16 | 13 | 57 |
| South Nilandhe Atoll ( Dh ) | 1.544 | 535 | 26 | 29 | 17 | 21 | 25 | 15 | 9 | 132 | 22 | 61 | 6 | 32 | 25 | 358 | 16 | 29 | 9 | 15 | 15 | 41 | 22 | 84 |
| Kolhumadulu (Th) | 1.877 | 988 | 10 | 13 | 10 | 18 | 19 | 12 | 9 | 44 | 6 | 11 | 2 | 14 | 6 | 19 | 370 | 64 | 6 | 15 | 3 | 19 | 69 | 150 |
| Hadhdhunmathi (L) | 2,202 | 804 | 19 | 10 | 10 | 22 | 12 | 17 | 18 | 55 | 16 | 21 | 2 | 14 | 13 | 25 | 63 | 702 | 21 | 22 | 8 | 29 | 47 | 252 |
| North Huvadhu Atoll (GA) | 1,727 | 704 | 17 | 10 | 11 | 9 | 14 | 16 | 18 | 80 | 8 | 21 | 1 | 8 | 5 | 4 | 9 | 44 | 238 | 163 | 38 | 80 | 50 | 179 |
| South Huvadhu Atoll (GDh) | 2,158 | 1,070 | 8 | 14 | 5 | 7 | 3 | 4 | 20 | 57 | 9 | 14 | - | 4 | 11 | 7 | 10 | 16 | 90 | 289 | 48 | 114 | 70 | 288 |
| Gnaviyani (Gn) | 1,031 | 507 | 8 | 15 | 4 | 12 | 11 | 14 | 13 | 87 | 18 | 20 | - | 3 | 4 | 11 | 3 | 6 | 19 | 44 | - | 88 | 72 | 72 |
| Addu (S) | 3,480 | 1,510 | 22 | 16 | 12 | 23 | 16 | 23 | 22 | 390 | 62 | 66 | 7 | 11 | 6 | 25 | 13 | 26 | 50 | 90 | 81 | 440 | 278 | 291 |
| Not Stated | 177 | 26 | 6 | 14 | 6 | 3 | 2 | 11 | 6 | 10 | 2 | 5 |  | 1 | 2 | 2 | 4 | 7 | 1 | 5 | 3 | 8 | 7 | 46 |

TABLE MG 10 : POPULATION WITH A DIFFERENT USUAL AND PREVIOUS RESIDENCE, BY PLACE OF USUAL RESIDENCE AND PREVIOUS RESIDENCE, SEX AND LOCALITY (ATOLL), Census 2014

| Place of usual residence | Place of previous residence |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  | Not stated |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Republic | Male' | HA | HDh | Sh | N | R | B | Lh | K | AA | ADh | v | M | F | Dh | Th | L | GA | GDh | Gn | s | Abroad |  |
| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) | (14) | (15) | (16) | (17) | (18) | (19) | (20) | (21) | (22) | (23) | (24) | (25) |
| Female |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |  |
| Republic | 68,496 | 14,376 | 3,198 | 3,340 | 2,963 | 2,316 | 4,293 | 2,389 | 2,020 | 1,451 | 948 | 1,093 | 441 | 1,194 | 600 | 1,362 | 2,643 | 2,305 | 2,181 | 3,601 | 1,149 | 3,872 | 6,653 | 4,108 |
| Male' | 34,754 | - | 2,228 | 1,903 | 1,136 | 1,394 | 1,896 | 1,560 | 1,311 | 907 | 617 | 697 | 309 | 798 | 381 | 716 | 1,912 | 1,301 | 1,683 | 2,723 | 850 | 2,839 | 5,848 | 1,745 |
| Atolls (Includes Administrative and Non- Administrative Islands) | 33,719 | 14,373 | 969 | 1,437 | 1,827 | 920 | 2,397 | 829 | 709 | 544 | 331 | 395 | 132 | 395 | 218 | 643 | 730 | 1,002 | 497 | 878 | 298 | 1,030 | 805 | 2,360 |
| North Thiladhunmathi (HA) | 1,833 | 892 | 471 | 91 | 22 | 21 | 16 | 6 | 16 | 30 | 5 | 11 | 4 | 10 | 5 | 12 | 10 | 15 | 8 | 12 | 7 | 11 | 22 | 136 |
| South Thiladhunmathi (HDh) | 3,022 | 1,253 | 181 | 917 | 130 | 27 | 33 | 29 | 41 | 30 | 11 | 11 | 4 | 17 | 7 | 9 | 13 | 16 | 4 | 14 | 12 | 26 | 32 | 205 |
| North Miladhunmadulu (Sh) | 2,545 | 567 | 24 | 77 | 1,404 | 120 | 58 | 19 | 58 | 18 | 5 | 15 | 4 | 5 | 7 | 2 | 10 | 6 | 9 | 14 | 3 | 14 | 16 | 90 |
| South Miladhunmadulu (N) | 1,820 | 751 | 28 | 22 | 53 | 456 | 57 | 18 | 119 | 33 | 5 | 4 | 5 | 10 | 4 | 6 | 23 | 16 | 3 | 10 | 9 | 10 | 26 | 152 |
| North Maalhosmadulu (R) | 3,360 | 818 | 27 | 36 | 52 | 51 | 1,944 | 59 | 69 | 35 | 6 | 2 | 3 | 6 | 5 | 3 | 13 | 8 | 5 | 21 | 6 | 15 | 37 | 139 |
| South Maalhosmadulu (B) | 1,750 | 693 | 17 | 25 | 18 | 12 | 84 | 558 | 30 | 16 | 13 | 8 | 7 | 5 | 1 | 4 | 13 | 14 | 7 | 17 | 5 | 22 | 48 | 133 |
| Faadhippolhu (Lh) | 1,283 | 539 | 24 | 16 | 36 | 125 | 51 | 11 | 228 | 38 | 21 | 4 | 1 | 4 | 2 | 2 | 9 | 11 | 7 | 20 | 9 | 15 | 40 | 70 |
| Male' Atoll (K) | 2,043 | 1,012 | 48 | 89 | 29 | 23 | 50 | 25 | 53 | 137 | 35 | 28 | 26 | 34 | 23 | 82 | 34 | 28 | 34 | 41 | 23 | 43 | 52 | 94 |
| North Ari Atoll (AA) | 908 | 442 | 32 | 29 | 6 | 5 | 15 | 20 | 15 | 11 | 103 | 59 | - | 6 | 12 | 2 | 3 | 7 | 2 | 13 | 5 | 11 | 15 | 95 |
| South Ari Atoll (ADh) | 1,318 | 595 | 16 | 26 | 10 | 9 | 15 | 10 | 4 | 21 | 75 | 194 | 13 | 48 | 14 | 20 | 19 | 11 | 3 | 10 | 9 | 15 | 43 | 138 |
| Felidhu Atoll (V) | 317 | 176 | 4 | 4 | 5 | 4 | 2 | 2 | 1 | 10 | - | 3 | 45 | 15 | 5 | 1 | 3 | 9 | 1 | - | 2 | - | 11 | 14 |
| Mulakatholhu (M) | 915 | 490 | 15 | 18 | 8 | 10 | 6 | 9 | 7 | 10 | 4 | 6 | 12 | 163 | 8 | 20 | 17 | 22 | 4 | 9 | 7 | 16 | 14 | 40 |
| North Nilandhe Atoll (F) | 538 | 251 | 9 | 6 | 2 | 1 | 6 | 5 | 12 | 12 | 3 | 5 | 1 | 5 | 82 | 10 | 11 | 9 | 5 | 12 | 1 | 9 | 11 | 70 |
| South Nilandhe Atoll (Dh) | 1,173 | 485 | 20 | 10 | 3 | 7 | 13 | 4 | 2 | 10 | 2 | 6 | 3 | 28 | 20 | 406 | 28 | 19 | 2 | 6 | 2 | 19 | 16 | 62 |
| Kolhumadulu (Th) | 1,718 | 935 | 10 | 11 | 3 | 5 | 10 | 9 | 5 | 17 | 4 | 3 | 4 | 13 | 5 | 16 | 434 | 61 | 2 | 18 | 1 | 10 | 29 | 113 |
| Hadhdhunmathi (L) | 1,928 | 730 | 11 | 15 | 11 | 14 | 12 | 7 | 12 | 20 | 3 | 6 | - | 7 | 5 | 17 | 56 | 701 | 20 | 26 | 9 | 16 | 49 | 181 |
| North Huvadhu Atoll (GA) | 1,181 | 542 | 6 | 2 | 6 | 7 | 2 | 3 | 7 | 27 | 1 | 4 | - | 5 | 2 | 3 | 9 | 15 | 194 | 126 | 22 | 63 | 26 | 109 |
| South Huvadhu Atoll (GDh) | 1,884 | 852 | 7 | 5 | 6 | 7 | 4 | 10 | 10 | 11 | 3 | 7 | - | 4 | 6 | 12 | 14 | 16 | 115 | 366 | 45 | 106 | 22 | 256 |
| Gnaviyani (Gn) | 1,007 | 615 | 5 | 21 | 3 | 5 | 6 | 8 | 8 | 17 | 6 | 8 | - | - | 1 | 8 | 5 | 9 | 17 | 41 | - | 97 | 71 | 56 |
| Addu (S) | 3,176 | 1,735 | 14 | 17 | 20 | 11 | 13 | 17 | 12 | 41 | 26 | 11 | - | 10 | 4 | 8 | 6 | 9 | 55 | 102 | 121 | 512 | 225 | 207 |
| Not Stated | 23 | 3 | 1 | - | - | 2 | - | - | - | - | - | 1 | - | 1 | 1 | 3 | 1 | 2 | 1 | - | 1 | 3 | - | 3 |

Annex 3:
TABLE EC 6 : NUMBER OF EMPLOYED RESIDENT POPULATION 15 YEARS OF AGE AND OVER BY INDUSTRY, SEX AND LOCALITY, Census 2014

|  | Total |  |  |  | Maldivian |  |  |  | Foreign |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Industry and Sex | Republic | Male' | $\begin{aligned} & \text { Administrative } \\ & \text { Islands } \end{aligned}$ | Non- <br> Administrative Islands | Republic | Male' | Administrative Islands | Non- <br> Administrative Islands | Republic | Male' | Administrative | Non- <br> Administrative Islands |
| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) |
| Both Sexes | 205,570 | 81,673 | 88,017 | 35,880 | 145,757 | 59,003 | 73,536 | 13,218 | 59,813 | 22,670 | 14,481 | 22,662 |
| Agriculture Forestry and Fishing | 16,409 | 1,636 | 14,226 | 547 | 15,130 | 1,532 | 13,463 | 135 | 1,279 | 104 | 763 | 412 |
| Mining and Quarrying | 220 | 11 | 207 | 2 | 190 | 10 | 179 | 1 | 30 | 1 | 28 | 1 |
| Manufacturing | 23,093 | 5,416 | 15,895 | 1,782 | 18,574 | 4,059 | 14,242 | 273 | 4,519 | 1,357 | 1,653 | 1,509 |
| Electricity Gas Steam and Air conditioning supply | 2,565 | 572 | 1,986 | 7 | 2,539 | 560 | 1,976 | 3 | 26 | 12 | 10 | 4 |
| Water supply; Sewerage Waste management and remediation activities | 670 | 409 | 232 | 29 | 541 | 335 | 203 | 3 | 129 | 74 | 29 | 26 |
| Construction | 20,196 | 7,157 | 7,946 | 5,093 | 5,615 | 2,079 | 2,797 | 739 | 14,581 | 5,078 | 5,149 | 4,354 |
| Whole sale and retail trade; Repair of motor vehicles and motorcycles | 20,224 | 13,155 | 6,826 | 243 | 15,372 | 9,298 | 6,029 | 45 | 4,852 | 3,857 | 797 | 198 |
| Transportation and Storage | 12,757 | 8,589 | 3,444 | 724 | 10,223 | 6,883 | 3,127 | 213 | 2,534 | 1,706 | 317 | 511 |
| Accommodation and Food Service activities | 41,355 | 8,225 | 7,239 | 25,891 | 20,228 | 3,780 | 5,515 | 10,933 | 21,127 | 4,445 | 1,724 | 14,958 |
| Information and Communication | 2,436 | 1,995 | 424 | 17 | 2,330 | 1,904 | 411 | 15 | 106 | 91 | 13 | 2 |
| Financial and Insurance activities | 1,630 | 1,332 | 295 | 3 | 1,557 | 1,262 | 292 | 3 | 73 | 70 | 3 |  |
| Real estate activities | 58 | 55 | 3 | - | 52 | 49 | 3 | - | 6 | 6 | - |  |
| Professional scientific and techinical activities | 3,795 | 3,573 | 173 | 49 | 3,006 | 2,832 | 162 | 12 | 789 | 741 | 11 | 37 |
| Administrative and Support service activities | 3,457 | 1,839 | 1,418 | 200 | 2,676 | 1,264 | 1,354 | 58 | 781 | 575 | 64 | 142 |
| Public Administration and Defense; Compulsory Social Security | 21,896 | 13,206 | 8,049 | 641 | 21,369 | 12,864 | 7,961 | 544 | 527 | 342 | 88 | 97 |
| Education | 17,417 | 5,923 | 11,481 | 13 | 14,717 | 5,385 | 9,330 | 2 | 2,700 | 538 | 2,151 | 11 |
| Human Health and Social Work activities | 7,810 | 2,880 | 4,908 | 22 | 6,132 | 2,107 | 4,004 | 21 | 1,678 | 773 | 904 | 1 |
| Arts Entertainment and Recreation | 983 | 745 | 145 | 93 | 885 | 707 | 137 | 41 | 98 | 38 | 8 | 52 |
| Other service activities | 2,297 | 914 | 1,367 | 16 | 1,840 | 565 | 1,269 | 6 | 457 | 349 | 98 | 10 |
| Activities of households as employers; undifferentiated service producing activities of households for own use | 3,717 | 2,533 | 1,183 | 1 | 973 | 387 | 585 | 1 | 2,744 | 2,146 | 598 |  |
| Activities of Extra territorial organizations and bodies | 185 | 164 | 18 | 3 | 152 | 132 | 17 | 3 | 33 | 32 | 1 | - |
| Not Stated | 2,400 | 1,344 | 552 | 504 | 1,656 | 1,009 | 480 | 167 | 744 | 335 | 72 | 337 |

TABLE EC 6 : NUMBER OF EMPLOYED RESIDENT POPULATION 15 YEARS OF AGE AND OVER BY INDUSTRY, SEX AND LOCALITY, Census 2014

\begin{tabular}{|c|c|c|c|c|c|c|c|c|c|c|c|c|}
\hline \multirow[t]{3}{*}{Industry and Sex

(1)} \& \multicolumn{4}{|l|}{Total} \& \multicolumn{4}{|l|}{Maldivian} \& \multicolumn{4}{|l|}{Foreign} <br>

\hline \& Republic \& Male' \& $$
\begin{aligned}
& \text { Administrative } \\
& \text { Islands }
\end{aligned}
$$ \&  \& Republic \& Male' \& Administrative

Islands \&  \& Republic \& Male' \& Administrative
Islands \&  <br>
\hline \& (2) \& (3) \& (4) \& (5) \& (6) \& (7) \& (8) \& (9) \& (10) \& (11) \& (12) \& (13) <br>
\hline Male \& 146,059 \& 56,957 \& 55,682 \& 33,420 \& 92,371 \& 36,914 \& 42,584 \& 12,873 \& 53,688 \& 20,043 \& 13,098 \& 20,547 <br>
\hline Agriculture Forestry and Fishing \& 14,604 \& 1,537 \& 12,522 \& 545 \& 13,340 \& 1,435 \& 11,771 \& 134 \& 1,264 \& 102 \& 751 \& 411 <br>
\hline Mining and Quarrying \& 217 \& 9 \& 206 \& 2 \& 187 \& 8 \& 178 \& 1 \& 30 \& 1 \& 28 \& 1 <br>
\hline Manufacturing \& 9,125 \& 2,580 \& 5,005 \& 1,540 \& 4,903 \& 1,252 \& 3,386 \& 265 \& 4,222 \& 1,328 \& 1,619 \& 1,275 <br>
\hline Electricity Gas Steam and Air conditioning supply \& 2,250 \& 442 \& 1,801 \& 7 \& 2,224 \& 430 \& 1,791 \& 3 \& 26 \& 12 \& 10 \& 4 <br>
\hline Water supply; Sewerage Waste management and remediation activities \& 549 \& 327 \& 193 \& 29 \& 422 \& 253 \& 166 \& 3 \& 127 \& 74 \& 27 \& 26 <br>
\hline Construction \& 19,841 \& 6,927 \& 7,834 \& 5,080 \& 5,303 \& 1,873 \& 2,695 \& 735 \& 14,538 \& 5,054 \& 5,139 \& 4,345 <br>
\hline Whole sale and retail trade; Repair of motor vehicles and motorcycles \& 14,201 \& 10,062 \& 3,902 \& 237 \& 9,463 \& 6,287 \& 3,133 \& 43 \& 4,738 \& 3,775 \& 769 \& 194 <br>
\hline Transportation and Storage \& 11,368 \& 7,486 \& 3,165 \& 717 \& 8,904 \& 5,841 \& 2,852 \& 211 \& 2,464 \& 1,645 \& 313 \& 506 <br>
\hline Accommodation and Food Service activities \& 37,144 \& 7,257 \& 6,100 \& 23,787 \& 18,092 \& 3,032 \& 4,413 \& 10,647 \& 19,052 \& 4,225 \& 1,687 \& 13,140 <br>
\hline Information and Communication \& 1,635 \& 1,327 \& 291 \& 17 \& 1,533 \& 1,240 \& 278 \& 15 \& 102 \& 87 \& 13 \& 2 <br>
\hline Financial and Insurance activities \& 827 \& 631 \& 195 \& 1 \& 760 \& 566 \& 193 \& 1 \& 67 \& 65 \& 2 \& - <br>
\hline Real estate activities \& 42 \& 40 \& 2 \& - \& 36 \& 34 \& 2 \& - \& 6 \& 6 \& - \& - <br>
\hline Professional scientific and techinical activities \& 2,792 \& 2,627 \& 119 \& 46 \& 2,053 \& 1,932 \& 109 \& 12 \& 739 \& 695 \& 10 \& 34 <br>
\hline Administrative and Support service activities \& 1,878 \& 1,392 \& 288 \& 198 \& 1,176 \& 891 \& 227 \& 58 \& 702 \& 501 \& 61 \& 140 <br>
\hline Public Administration and Defense; Compulsory Social Security \& 15,589 \& 8,968 \& 6,000 \& 621 \& 15,078 \& 8,636 \& 5,918 \& 524 \& 511 \& 332 \& 82 \& 97 <br>
\hline Education \& 5,488 \& 1,374 \& 4,101 \& 13 \& 3,628 \& 1,026 \& 2,600 \& 2 \& 1,860 \& 348 \& 1,501 \& 11 <br>
\hline Human Health and Social Work activities \& 2,733 \& 974 \& 1,746 \& 13 \& 1,841 \& 515 \& 1,314 \& 12 \& 892 \& 459 \& 432 \& 1 <br>
\hline Arts Entertainment and Recreation \& 775 \& 571 \& 125 \& 79 \& 695 \& 537 \& 117 \& 41 \& 80 \& 34 \& 8 \& 38 <br>
\hline Other service activities \& 1,838 \& 683 \& 1,139 \& 16 \& 1,450 \& 396 \& 1,048 \& 6 \& 388 \& 287 \& 91 \& 10 <br>
\hline Activities of households as employers; undifferentiated service producing activities of households for own use \& 1,295 \& 739 \& 556 \& - \& 118 \& 49 \& 69 \& - \& 1,177 \& 690 \& 487 \& - <br>
\hline Activities of Extra-territorial organizations and bodies \& 86 \& 75 \& 11 \& - \& 62 \& 52 \& 10 \& - \& 24 \& 23 \& 1 \& - <br>
\hline Not Stated \& 1,782 \& 929 \& 381 \& 472 \& 1,103 \& 629 \& 314 \& 160 \& 679 \& 300 \& 67 \& 312 <br>
\hline
\end{tabular}

TABLE EC 6 : NUMBER OF EMPLOYED RESIDENT POPULATION 15 YEARS OF AGE AND OVER BY INDUSTRY, SEX AND LOCALITY, Census 2014

| Industry and Sex | Total |  |  |  | Maldivian |  |  |  | Foreign |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Republic | Male' | Administrative Islands |  | Republic | Male' | Administrative Islands |  | Republic | Male' | Administrative Islands | $\begin{gathered} \text { Administrative } \\ \text { Islands } \end{gathered}$ |
| (1) | (2) | (3) | (4) | (5) | (6) | (7) | (8) | (9) | (10) | (11) | (12) | (13) |
| Female | 59,511 | 24,716 | 32,335 | 2,460 | 53,386 | 22,089 | 30,952 | 345 | 6,125 | 2,627 | 1,383 | 2,115 |
| Agriculture Forestry and Fishing | 1,805 | 99 | 1,704 | 2 | 1,790 | 97 | 1,692 | 1 | 15 | 2 | 12 | 1 |
| Mining and Quarrying | 3 | 2 | 1 | - | 3 | 2 | 1 | - | - | - | - |  |
| Manufacturing | 13,968 | 2,836 | 10,890 | 242 | 13,671 | 2,807 | 10,856 | 8 | 297 | 29 | 34 | 234 |
| Electricity Gas Steam and Air conditioning supply | 315 | 130 | 185 | - | 315 | 130 | 185 | - | - | - | - |  |
| Water suppy; Sewarage Waste management and remediation activities | 121 | 82 | 39 | - | 119 | 82 | 37 | - | 2 | - | 2 |  |
| Construction | 355 | 230 | 112 | 13 | 312 | 206 | 102 | 4 | 43 | 24 | 10 | 9 |
| Whole sale and retail trade; Repair of motor vehicles and motorcycles | 6,023 | 3,093 | 2,924 | 6 | 5,909 | 3,011 | 2,896 | 2 | 114 | 82 | 28 | 4 |
| Transportation and Storage | 1,389 | 1,103 | 279 | 7 | 1,319 | 1,042 | 275 | 2 | 70 | 61 | 4 | 5 |
| Accommodation and Food Service activities | 4,211 | 968 | 1,139 | 2,104 | 2,136 | 748 | 1,102 | 286 | 2,075 | 220 | 37 | 1,818 |
| Information and Communication | 801 | 668 | 133 | - | 797 | 664 | 133 | - | 4 | 4 | - |  |
| Financial and Insurance activities | 803 | 701 | 100 | 2 | 797 | 696 | 99 | 2 | 6 | 5 | 1 |  |
| Real estate activities | 16 | 15 | 1 | . | 16 | 15 | 1 | . | . | . | . |  |
| Professional scientific and techinical activities | 1,003 | 946 | 54 | 3 | 953 | 900 | 53 | - | 50 | 46 | 1 | 3 |
| Administrative and Support service activities | 1,579 | 447 | 1,130 | 2 | 1,500 | 373 | 1,127 | - | 79 | 74 | 3 | 2 |
| Public Administration and Defense; Compulsory Social Security | 6,307 | 4,238 | 2,049 | 20 | 6,291 | 4,228 | 2,043 | 20 | 16 | 10 | 6 |  |
| Education | 11,929 | 4,549 | 7,380 | . | 11,089 | 4,359 | 6,730 | . | 840 | 190 | 650 |  |
| Human Health and Social Work activities | 5,077 | 1,906 | 3,162 | 9 | 4,291 | 1,592 | 2,690 | 9 | 786 | 314 | 472 | - |
| Arts Entertainment and Recreation | 208 | 174 | 20 | 14 | 190 | 170 | 20 | - | 18 | 4 | - | 14 |
| Other service activities | 459 | 231 | 228 | - | 390 | 169 | 221 | - | 69 | 62 | 7 | . |
| Activities of households as employers; undifferentiated service producing activities of households for own use | 2,422 | 1,794 | 627 | 1 | 855 | 338 | 516 | 1 | 1,567 | 1,456 | 111 | - |
| Activities of Extra-territorial organizations and bodies | 99 | 89 | 7 | 3 | 90 | 80 | 7 | 3 | 9 | 9 | . |  |
| Not Stated | 618 | 415 | 171 | 32 | 553 | 380 | 166 | 7 | 65 | 35 | 5 | 25 |

Annex 4：
 Table 10．2：TOTAL REGISTERED BED CAPACITY AND NUMBER OF ACCOMMODATION ESTABLISHMENTS，BY TYPE，2008－2015（end year）

| Type | 2008 | 2009 | 2010 | 2011 | 2012 | 2013＊ | 2014＊ | 2015 | ¢00 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Registered Bed Capacity |  |  |  |  |  |  |  |  | ¢رَ |
| Total | 23，464 | 24，978 | 25，709 | 26，896 | 28，120 | 30，133 | 31，673 | 34，105 | 于号号 |
| Resorts（including Marinas） | 19，860 | 20，942 | 21，350 | 22，120 | 22，889 | 23，791 | 24，031 | 24，877 | 肦 |
| Hotels | 1，110 | 1，368 | 1，449 | 1，603 | 1，627 | 1，708 | 1，704 | 1，648 |  |
| Guest Houses | 400 | 462 | 476 | 659 | 1，101 | 1，918 | 3，199 | 4，641 |  |
| Safari Vessels | 2，094 | 2，206 | 2，434 | 2，514 | 2，503 | 2，716 | 2，739 | 2，939 | 亿号 |
| No．of Establishments |  |  |  |  |  |  |  |  | ¢ٌ |
| Total | 274 | 278 | 295 | 315 | 353 | 429 | 511 | 616 | ¢ |
| Resorts（including Marinas） | 94 | 97 | 97 | 101 | 105 | 110 | 111 | 115 | 肦 |
| Hotels | 13 | 14 | 17 | 19 | 19 | 20 | 19 | 17 |  |
| Guest Houses | 24 | 22 | 25 | 38 | 75 | 136 | 220 | 314 | － |
| Safari Vessels | 143 | 145 | 156 | 157 | 154 | 163 | 161 | 170 | 促 |
| Note：＊ 2013 \＆ 2014 figures are revised <br> Source：Ministry of Tourism |  |  |  |  |  |  |  |  |  |

List of Stakeholders consulted for preparing population projections

| No | Name | Designation | Office |
| :--- | :--- | :--- | :--- |
| 1 | Ahmed Solih | Permanent Scretary | Ministry of Tourism |
| 2 | Mariyam Sharmeela | Director | Ministry of Tourism |
| 3 | Mariyam Lubna Ahmed | Assistant Project Officer | Ministry of Tourism |
| 4 | Ahmed Shafeeu | State Minister | Ministry of Education |
| 5 | Yaugoob Adam Manik | Vice Chancellor | Ministry of Education |
| 6 | Dr. Ali Fawaz | Quality Assurance Controller | Maldives National University |
| 7 | Zeenaz Fahumy | Director of Planning and development | Hulhumale Development Corporation |
| 8 | Ismail Shan Rasheed | Geo-spatial Analyst | Hulhumale Development Corporation |
| 9 | Hassan Akram | Director | Ministry of Health |
| 10 | Moomina Abdulla | Statistical Officer | Ministry of Health |
| 11 | Mariyam Mohamed | Senior Research Officer | Ministry of Health |
| 12 | Fathimath Shamah | Deputy Chief Immigration Officer | Maldives Immigration |
| 13 | Mohamed Shifau | Chief Immigration Officer | Maldives Immigration |
| 14 | Ali Sunan | Deputy Minister | Ministry of Housing and Infrastructure |
| 15 | Ibrahim Nazeem | Executive Coordinator | Ministry of Housing and Infrastructure |
| 16 | Mohamed Jamsheed | Coordinator | Ministry of Housing and Infrastructure |
| 17 | Ajwad Mohamed | Director General | Ministry of Housing and Infrastructure |
| 18 | Mohamed Azim | Deputy Director General | Ministry of Housing and Infrastructure |
| 19 | Zeeniya Ahmed Hameed |  |  |




National Bureau of Statistics Ministry of Finance and Treasury,
9th Floor, Dhaarul-Emaan Building, Maafannu, Majeedhee Magu, Male' 20345,
Republic of Maldives
statisticsmaldives.gov.mv
info@stats.gov.mv
f
@NBSMaldives
@Statsmaldives


UNFPA Maldives Country Office
$3^{\text {rd }}$ Floor, Shinetree Building, Maafannu,
Boduthakurufaanu Magu, Male' 20184,
Republic of Maldives
maldives.unfpa.org
maldives.office@unfpa.org

## f $\because \square$

@UNFPAMaldives



[^0]:    ${ }^{1}$ The UNPD issued their 2017 World Population Prospects in June 2017.

[^1]:    Source: Maldives Population and Housing Census 2014

[^2]:    Source: Maldives Population and Housing Census 2014

[^3]:    Source: Demmke, 2016

[^4]:    Source: Maldives Population and Housing Census 2014

[^5]:    Source: Projected based on the 2014 Census data

[^6]:    Source: Projected based on the 2014 Census data

[^7]:    Source: Projected based on the 2014 Census data

[^8]:    Source: Projected based on the 2014 Census data

[^9]:    Source: Projected based on the 2014 Census data

[^10]:    Source: Projected based on the 2014 Census data

[^11]:    Source: Projected based on the 2014 Census data

